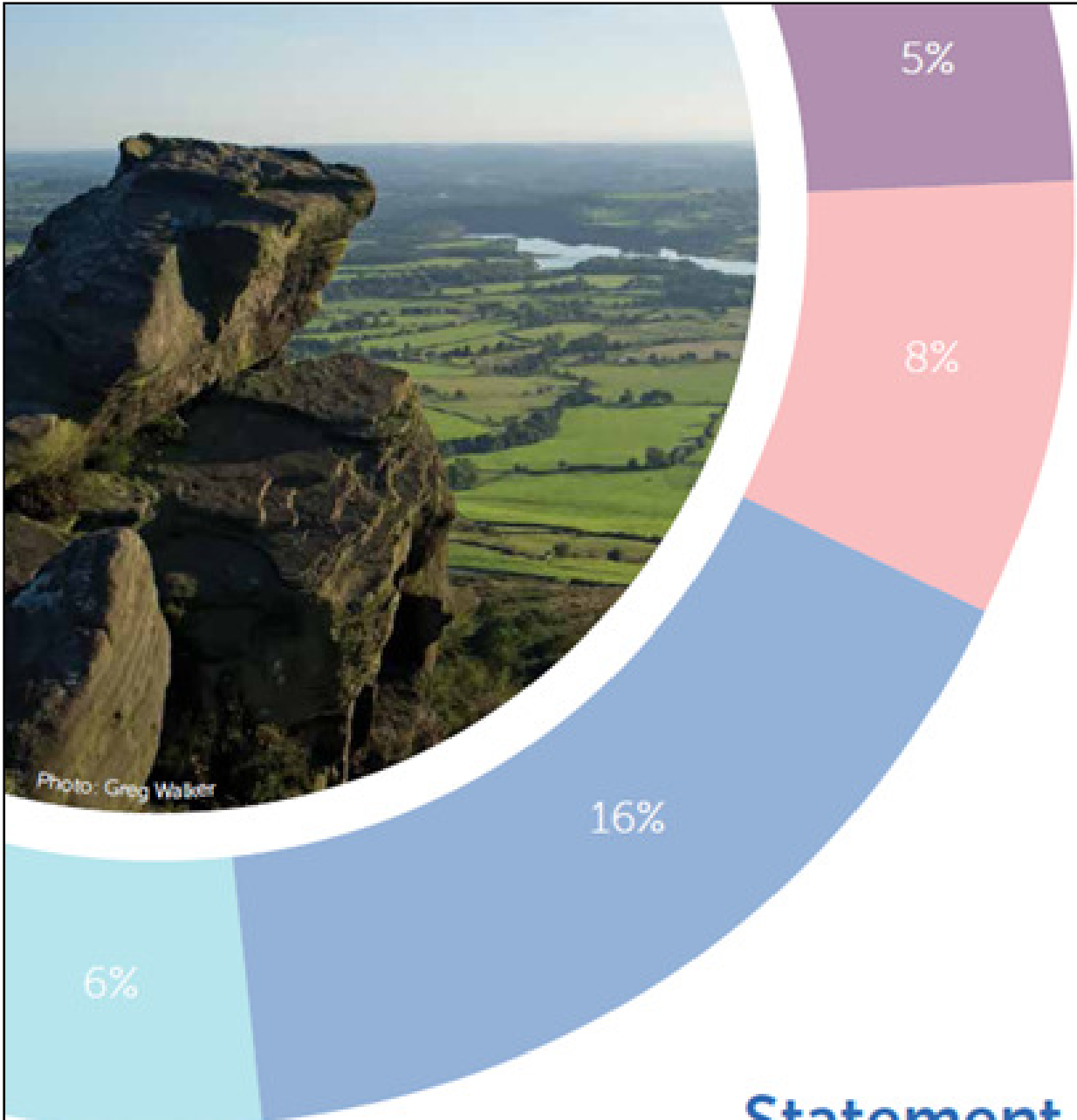


Photo: Greg Walker



# Statement of Accounts 2014/15



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# Foreword by the Executive Director (*Chief Finance Officer*)

Welcome to the Council's Statement of Accounts for the year ended 31 March 2015. The accounts, together with the accompanying notes, explain the Council's services and how it spent your council tax during the year.

The Statement of Accounts for the year ended 31st March 2015 has been prepared in accordance with the Accounts and Audit Regulations 2011. The format reflects the requirements of the Code of Practice on Local Authority Accounting in the United Kingdom and the Service Accounting Code of Practice (2014/15), published by the Chartered Institute of Public Finance and Accountancy (CIPFA). The Code of Practice on Local Authority Accounting complies with International Financial Reporting Standards (IFRS) which is a suite of accounting standards used across the world.

The Council's core financial statements, beginning at page 15, are listed below along with a brief explanation of their purpose:

- ***Movement on Reserves*** - this statement shows the movement in the year on the different reserves held by the authority, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves. The Surplus/(Deficit) on the Provision of Services line shows the true economic cost of providing the authority's services, more details of which are shown in the Comprehensive Income & Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund for council tax setting and dwellings rent setting purposes. The Net Increase/(Decrease) before Transfers to Earmarked Reserves line shows the statutory General Fund Balance before any discretionary transfers to/from earmarked reserves undertaken by the council;
- ***Comprehensive Income & Expenditure Statement*** – this statement is fundamental to the understanding of the Council's activities, in that it reports the net cost for the year of all the functions for which the Council is responsible and demonstrates how that cost has been financed from general government grants and income from local taxpayers;
- ***Balance Sheet*** - this explains the Council's financial position at the year-end. It provides details of the Council's balances and reserves and its long-term indebtedness. It also includes the fixed and net current assets employed in Council operations together with summarised information on the fixed assets held; and

- **Cash Flow Statement** - this illustrates the inflows and outflows of cash arising from transactions with third parties for revenue and capital purposes.

In addition, the Council is also required to produce one supplementary statement: -

- **Collection Fund** - this reflects the statutory requirement for the authority to maintain a separate account providing details of receipts of Council Tax and Business Rates and the associated payments to precepting authorities.

## **Financial Summary 2014/15**

The financial activities of the Council can be categorised as either Revenue or Capital:-

- Revenue spending represents the net cost of consuming supplies and providing services delivered by the Council in its day-to-day business during the year.
- Capital spending results in an asset, which will provide benefit to the District over a number of years.

### **Revenue Spending**

The financial planning process for 2014/15 was driven by the need to provide effective services while satisfying the on-going economic pressure to become ever more efficient in our use of resources.

#### ***What we planned to spend***

The original net Revenue budget of £10,741,000 set by the Council for 2014/15 anticipated a £133,910 contribution to reserves in the year. Subsequently £47,890, an unused balance brought forward from 2013/14, was allocated out of reserves to support additional activities in the year. While this increased the budget to £10,788,890 it reduced to £86,020 the net contribution to reserves anticipated for the year.

#### ***What we actually spent***

Actual spend on activities during 2014/15 was £869,219 lower than anticipated. The under spend was due to savings made, often as a result of the Authority's efficiency programme, across the majority of Council services.

Funding levels achieved were £363,267 above expectations with the majority arising from better than anticipated levels of retained business rates accruing to the year.

	Budget £	Actual £	Variance £
Activities	10,788,890	9,919,671	(869,219)
Funding	(10,788,890)	(11,152,157)	(363,267)
Including; - to (from) reserves	86,020		(1,232,486)

The cumulative effect of this reduced spend was that instead of the authority increasing reserves by £86,020, as originally budgeted, they have actually increased by £1,232,486 to £6.78 million, as illustrated below:

Revenue Reserves	Brought Forward £000	2014/15 Net Change £000	2014/15 Revenue Balance £000	2014/15 Applied to Capital £000	Carried Forward £000
Capital Support	700	0	700	(700)	0
Earmarked	2,573	(54)	2,519	0	2,519
General Revenue	2,971	1,287	4,258	0	4,258
	<b>6,244</b>	<b>1,233</b>	<b>7,477</b>	<b>(700)</b>	<b>6,777</b>

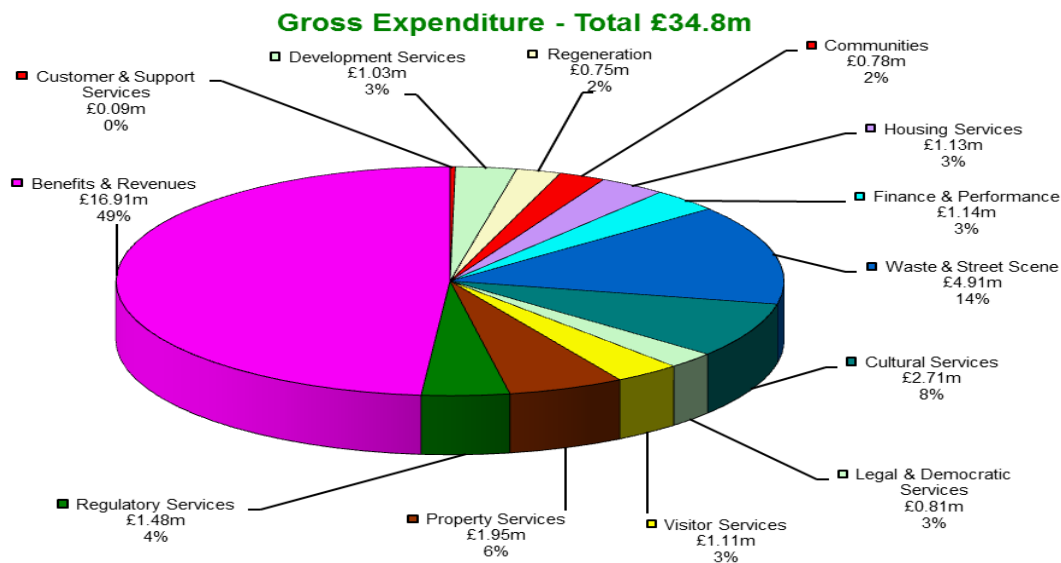
Both the capital and earmarked reserves have been built up over time to provide funding for future projects and specific activities in line with the Authority's medium term aims and objectives. During 2014/15 £700,000 of the Capital Support reserve was used to support the Authority's capital programme. The general revenue reserve is primarily held as a contingency to provide the Authority with operational funds and as a safeguard against financial risk. Current risk-based assessments set the Council's need for a revenue contingency at £1million.

At the end of 2014/15 the reserve stood at £4.258million, which means that a surplus of £3.258million is potentially available to support future spending plans. Of this £1.275million has been earmarked for specific purposes, including a £925,000 contribution to the Capital Support reserve. A further £152,000 relates to a small number of projects that were not completed in 2014/15 where the budgets are to be applied in 2015/16. As illustrated in the table below this leaves £1.831million of general reserves available to support future activities.

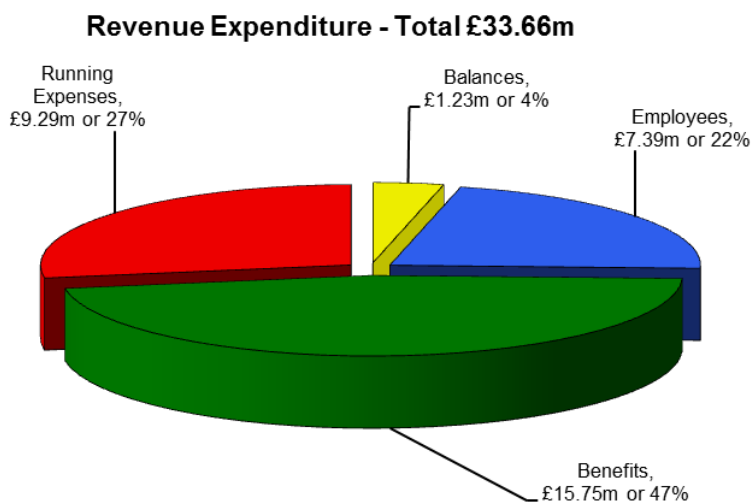
Revenues Reserves	Earmarked £000	General £000	Total £000
Year End	2,519	4,258	6,777
Redesignated	1,275	(1,275)	0
Minimum Contingency	0	(1,000)	(1,000)
Budget Carry Forward	0	(152)	(152)
	<b>3,794</b>	<b>1,831</b>	<b>5,625</b>

## How the money was spent

The Comprehensive Income & Expenditure Statement (page 17) summarises the resources that have been generated and consumed in providing services and managing the Council this year. It shows Gross Expenditure for the year was £34.8million across the eight defined service areas. These are common to all councils to facilitate comparison, but they do not match the service areas around which this Council is organised. The chart below illustrates the profile of total expenditure based on the structure of this Council.



Gross expenditure includes nominal charges made for the use of capital assets and future pension liability. Their inclusion is a requirement to allow comparison between Councils as to the true cost of providing services. Statutory provisions however require that such charges are excluded from the amount charged to Council Taxpayers. These charges are removed to determine actual Revenue expenditure.



Revenue expenditure for the year was £33.66million. Although this figure is not separately identified in any of the statements, it represents actual revenue resources applied during the year. The three main categories of spending are employee costs, running

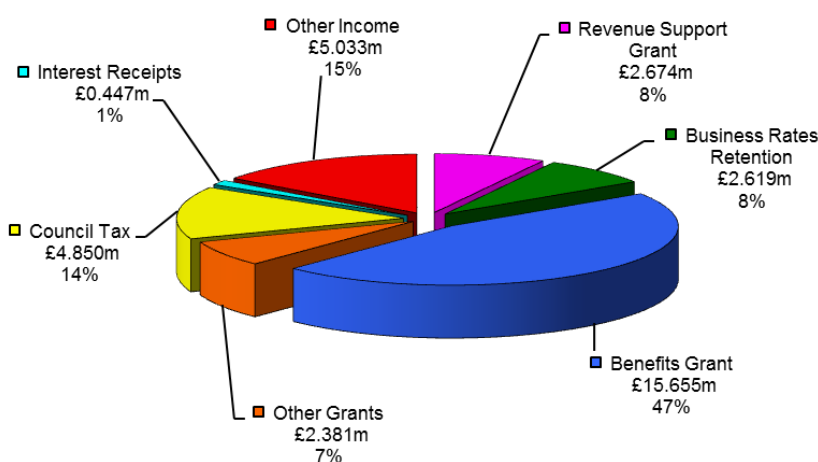
expenses and housing benefit payments. Running expenses include maintenance of buildings, vehicle costs, and supplies and services. The chart opposite illustrates the proportion in which expenditure was incurred on these categories of expenditure. The largest element at £15.75million is the payment of Housing Benefits on behalf of Central Government.

**How it was paid for**

Central Government provided the majority of funding. It supported general expenditure through the Revenue Support Grant (RSG). Other Government grants were received to support specific service areas, including the largest grant – Housing Benefits – at £15.32million.

Fees and charges raised a further £5.06million while local taxation contributed £4.85million in Council Tax and £2.62million in retained Business Rates.

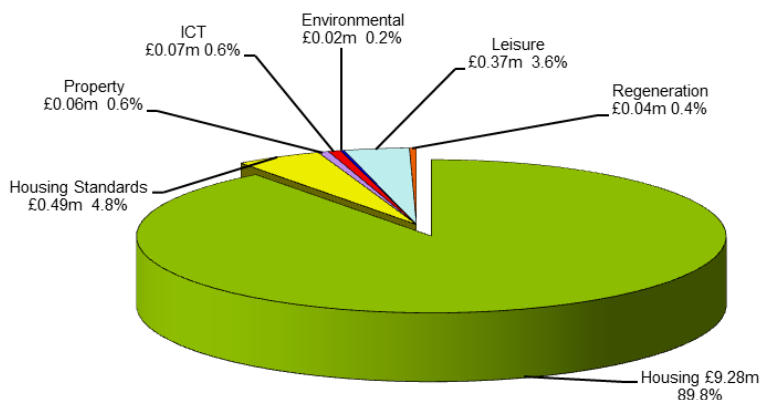
**Revenue Funding - Total £33.66m**



**Capital Spending**

Capital spending either maintains or creates new assets that will contribute to the Council’s aims and objectives over more than one year. The Council therefore plans and budgets for capital expenditure by means of a three-year ‘rolling’ capital programme. This programme was last updated in February 2015 and included capital commitments of £24.4million with estimated capital spending in 2014/15 of £14.959million.

**Capital Expenditure £10.33m**



**How the money was spent**

The actual spending in 2014/15 was £10.328 million. This spend was less than that budgeted for the year owing to the re-profiling, within the overall programme, of support given to the Affordable

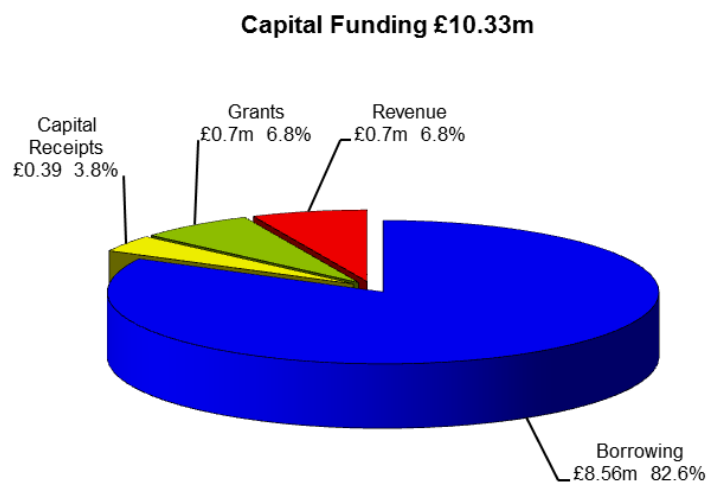
Housing Joint Venture. Major areas of capital expenditure and significant individual projects included:

- Housing – funding of Ascent Housing LLP the Joint Venture company set up with the Your Housing Group to provide Affordable Housing in the District, (£9.088m) with a further £4million re-profiled into 2015/16;
- Leisure Services – investment in Sports villages and outdoor facilities (£0.369m)
- Environmental Health – disabled facilities grants (£0.494m)

**How it was paid for**

There are a number of sources by which the Council can fund capital expenditure. The funding of the 2014/15 capital programme is illustrated below:

- Borrowing – the Council has borrowed £8.6million to provide funding for Ascent Housing LLP as part of its affordable housing strategy.
- Revenue Reserves – over time the Council has built up revenue reserves for the purpose of supporting future capital projects. Some £0.7million was applied to fund the 2014/15 programme.



**Strategic Alliance**



In 2009 Staffordshire Moorlands District Council entered into a “Strategic Alliance” (the Alliance) with our neighbours, High Peak Borough Council. The primary aim of the Alliance is, through joint working, to drive through service improvements, whilst reducing costs in order to increase value-for-money and minimise future Council Tax increases. The arrangement – which has featured a fully integrated Joint Senior Management Team and widespread joint service delivery – crosses both county and regional boundaries. The Alliance sits at the heart of the Council’s Efficiency and Rationalisation Strategy.

**Joint Venture**

On 21<sup>st</sup> September 2010 the Council formally entered, through the incorporation of Ascent Housing LLP, into a joint venture with Your Housing Group. The Council has 49% of the shareholding in this Limited Liability Partnership and appoints two out of the



four executive board directors. This Joint Venture is the Authority's main vehicle for the provision of affordable housing across the District.

***So what was achieved for the money?***

The Revenue and Capital transactions recorded in these statements supported all our activities in 2014/15. A wide variety of statutory and non-statutory services were delivered, and numerous aims and objectives achieved. In particular, significant achievements were made in delivering our key priorities.

**Quality Services in Partnership  
with our Communities**

During 2014/15 the Council has continued to work with its 'Moorlands Together' partners to help build resilient families across the District. Families continue to be assisted through the

Family Intervention Programme in order to help improve school attendance levels, employment prospects and to reduce the incidence of anti social behaviour. Mediation training has been provided to a range of front line staff to improve the response to neighbourhood disputes and an outreach worker has been funded to accompany neighbourhood police officers on first visit to domestic abuse victims. Crime prevention advice has been provided to over 100 people through the Rural on the Road campaign. The highly successful Moorlands Work Clubs run by Your Housing and Support Staffordshire has provided support for 12 prolific offenders (and a further 25 lower risk individuals) to help them find work. The Council has also targeted Child Sexual Exploitation through the Community Safety Partnership, delivering awareness raising sessions through the performance of 'Chelsea's Choice'.

2014 saw the launch of a full service review based on 5 main principles to develop a 'one team' approach to service delivery which meets customer needs and provides efficiency savings. The review was nearing completion at the end of the period and services areas have either met or are on track to achieve their financial savings target.

**Providing Value for Money**

The Tourist Information Centre has been successfully relocated and a 5 year lease has been signed by the sub tenant which has proved cost-effective and has a positive impact on the development of the tourism service.

The self service option on the phone lines continues to be developed with a view to getting services processed 'right first time' which will result in a reduction of calls and a subsequent reduction in costs.

The Council continued the review of its asset portfolio and has disposed of a number of buildings including office premises in Cheadle and development land in Biddulph that were no longer fit for purpose. Accommodation requirements are being reviewed with the emphasis on sharing with partners to make efficient use of operational buildings.

## Economic Development and Regeneration

Following the adoption of Masterplans for Leek town centre and the Churnet Valley,

the Leek town centre public realm works along Derby Street were completed in September 2014. Earlier that year, Leek was announced runner-up in the Daily Telegraph 'High Street of the Year' award. The 63 bedroom Premier Inn opened in August 2014 and has proved a great success, and the University of Derby has completed a major expansion of its Buxton & Leek College site. Planning approval has been given for the regeneration of the Barnfields area at Cornhill to create a tourist hub, including a marina and railway station.

Resident unemployment is down from 1.4% to 0.8% assisted by our commitment to engage with local businesses, we have introduced an electronic newsletter offering support and funding advice to a growing panel of businesses within the area.

Our street scene team have continued to target 'hot spot' areas for littering and dog fouling. A joint street cleaning strategy was developed in June 2014 and the

## A Protected Environment

new targeted approach has seen an improvement in performance: 100% of hot spot areas met the required grading for litter inspections and dog fouling.

The percentage of recycled household waste has improved to 52% and the amount of residual waste per household has reduced.

An estimated 98.33% of food premises were compliant with food hygiene legislation and 100% of routine inspections and interventions were carried out on time.

The Council delivered 255 affordable homes, the highest number for 6 years, due to the joint venture with 'Ascent' set up in partnership with 'Your Housing'.

### **Future challenges and opportunities;**

In 2013/14 Local Authorities took over responsibility from Central Government for the payment of Council Tax benefit. Any changes in demand for these benefits now impact on the level of income generated locally and are no longer met out of national resources. 2013/14 also saw the introduction of retained business rates as a direct funding stream for Councils. Instead of the rates collected being paid over to Central Government, as part of the national pool, Authorities were to retain a percentage of the income collected above a safety net level. These two changes while increasing the influence of the Authority on the amounts collected from local taxes have made it more vulnerable to any fluctuations in the local economy. When added to the on-going constraints applied to the direct funding of local government it is apparent that the Authority will continue to be faced by the challenge of reduced and variable income. We will therefore continue to maximise the return from the Authority's financial assets by the targeted use of resources under a robust system of revenue and capital budgetary control.

The 2014/15 Statement of Accounts shows that our finances remain sound. Revenue and capital spending is controlled by affordable budgets while assets and reserves exist to support services and the achievement of key priorities.

Date: 29<sup>th</sup> September 2015

**Andrew P Stokes** BA (Hons), MBA, CPFA, ACIH, MISPAL  
Executive Director & Chief Finance Officer

**CERTIFICATE OF APPROVAL BY AUDIT & ACCOUNTS COMMITTEE**

I confirm that these accounts were approved by the meeting of the Audit and Accounts Committee held on 29<sup>th</sup> September 2015

**Councillor Jim Davies**  
Chair of the Audit & Accounts Committee

# Statement of Responsibilities for the Statement of Accounts

## **The Council's Responsibilities**

The Council is required:

- To make arrangements for the proper administration of its financial affairs and to ensure that one of its officers has the responsibility for the administration of those affairs. In this authority, that officer is the Executive Director (Chief Finance Officer (CFO));
- To manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets; and
- To approve the statement of accounts.

## **The Executive Director's Responsibilities**

The Executive Director (CFO) is responsible for the preparation of the authority's Financial Statements. These, in terms of the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom ('the Code of Practice'), are required to present the true and fair financial position of the Council at the accounting date and its income and expenditure for the year (ended 31st March 2015).

In preparing this Statement of Accounts, the Executive Director (CFO) has:

- Selected suitable accounting policies and applied them consistently;
- Made judgements and decisions that were reasonable and prudent; and
- Complied with the Code of Practice.

The Executive Director (CFO) has also:

- Kept proper accounting records which were up to date; and
- Taken reasonable steps for the prevention and detection of fraud and other irregularities.

## **Certificate of the Executive Director (CFO)**

I certify that this Statement of Accounts gives a 'true and fair' view of the financial position of the Council at 31st March 2015 and its income and expenditure for the year.

**Andrew P. Stokes BA (Hons), MBA, CPFA, ACIH, MISPAL**

Executive Director & Chief Finance Officer

Staffordshire Moorlands District Council

# Statement of Accounting Policy

The purpose of this section is to explain the basis for the recognition, measurement and disclosure of transactions and other events in the accounts.

## 1. Accounting Policies

The Accounting Policies set out on pages 74 - 83 have been applied in producing the statements. They are based on Best Practice and legislative requirements, including CIPFA's Code of Practice on Local Authority Accounting in the United Kingdom for 2014/15.

## 2. Accounting Standards Issued, Not Adopted

The 2015/16 Code of Practice introduces changes to a number of the reporting standards to be applied to future Statements. Consideration has been given as to what the impact would have been on these Statements had they applied in 2014/15

### Fair Value Measurement (IFRS 13)

- IFRS13 sets out the measurement and disclosure requirements for assets where Fair Values should or can be provided. As such it will impact only on surplus assets held by the authority. These are defined as being neither operational nor held for investment or sale. They are currently measured at Existing Use Value based on their assumed use as an operational asset. Adoption of the standard will require them to be reported at Fair Value for 2015/16. Owing to the small number and value of such assets held by the Authority it is not anticipated that this will have a material impact on the Statement of Accounts.

### Levies (IFRIC 21)

- IFRIC 21 sets out how and when any levies imposed by government should be recognised as a liability in the statements of an entity suffering the levy. Adoption of this standard will not materially impact the Statement of Accounts.

### Annual Improvements to IFRS (2011-2013 Cycle)

- This guidance sets out how the application of existing standards can be improved. The areas of clarification and improvements identified will have no material impact on the Statement of Accounts.

## 3. Critical Judgements in Applying Accounting Policies

In applying the accounting policies set out in part 1 of this section, the Authority has had to make certain judgments about complex transactions or those involving uncertainty about future events. The critical judgments made in the Statement of Accounts are:

- There is a high degree of uncertainty about future levels of funding for local government. However, the Authority has determined that this uncertainty is not yet sufficient to provide an indication that the assets of the Authority might be impaired as a result of a need to close facilities and reduce levels of service provision;

- The Authority has had to review certain contractual arrangements to decide if they are in the nature of a lease and if so determine whether they were classified as Operational or Finance. These decisions are often based on judgements as to where the practical control of an asset lies;
- The Authority undertakes an annual assessment for indications of impairment of its assets. This assessment is performed by specialist staff with reference to external advice;
- An exercise is performed to assess whether capital spend restores or enhances an asset. A further judgement is then made as to whether there is a consequent requirement to derecognise any existing value of any component of the asset;
- The Authority has assessed the need to produce Group Accounts in relation to the Joint Venture company Ascent LLP having regard to the materiality of the financial outturn of the company and the benefits to the readers of this Statement of Accounts:
  - Group Accounts for joint ventures are produced using the equity method of consolidation meaning that the share of the Joint Venture's income and expenditure is presented separately on the face of the Group Comprehensive Income and Expenditure Statement. However, accounting regulations state that where the share of losses in the Joint Venture equals or exceeds an entity's interest in the Joint Venture, the entity discontinues recognising its share of further losses. Under the Joint Venture agreement with Ascent LLP, the Council has not incurred any legal or constructive obligation to meet the losses or made payments on behalf of the Joint Venture, therefore no liability is recognised.
  - The Joint Venture's Profit & Loss Account has reported a loss for the second year running. The result of this is that the entries into the Group Movement in Reserves Statement, Group Comprehensive Income and Expenditure Statement and Group Balance Sheet relating to the Council's share in the Joint Venture are all zero. This means that these Group Statements would effectively be the same as the Single Entity statements, adding no value to the readers of the accounts. Therefore Group Accounts relating to the Ascent LLP Joint Venture are not included in this Statement of Accounts.
  - The Council will resume recognising its share of any future profits reported by the Joint Venture only after its share of the profit equals the share of losses not recognised. The table below shows the balance of losses to be offset against future profits:

2013/14 £'000		2014/15 £'000
0	Losses brought forward	238
238	Additional losses realised during the year	77
0	Prior year losses offset against current year profits before recognition in the balance of the investment in group accounts	0
<b>238</b>	<b>Losses Carried forward</b>	<b>315</b>

#### **4. Assumptions Made about the Future and Other Major Sources of Estimation Uncertainty**

The Statement of Accounts contains estimated figures that are based on assumptions made by the Authority about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates. The items in the Authority's Balance Sheet at 31 March 2015 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

<b>Item</b>	<b>Uncertainties</b>
<b>Pensions Liability</b>	Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged to provide the Authority with expert advice about the assumptions to be applied. A 1% change in the assessed carrying value of the Authority's pension liability equates to £309,430.
<b>Asset Valuations</b>	The valuations of property, plant and equipment reported in the Balance Sheet and the related depreciation charges made to the CI&E are based on an estimation of their value and asset life. A firm of qualified valuers is engaged by the Authority to carry out, for the major assets, a programme of physical valuations to ensure that their carrying values are subject to professional and independent assessment. A 1% change in the assessed carrying value of the Authority's assets equates to £415,930.

#### **5. Restatement of Previous Years**

There have been no changes in the accounting code and policies, as applied to these Statements, that have required the restatement of comparative information from previous years.

# Financial Statements

The core single entity financial statements applicable to all local authorities comprise:

- **Movement in Reserves Statement**
- **Comprehensive Income & Expenditure Statement**
- **Balance Sheet**
- **Cash Flow Statement**

## **Movement in Reserves Statement**

This statement shows the movement in the year on the different reserves held by the authority, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves. The Surplus or (Deficit) on the Provision of Services line shows the true economic cost of providing the authority's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund Balance for council tax setting purposes. The Net Increase/Decrease before Transfers to Earmarked Reserves line shows the statutory General Fund Balance before any discretionary transfers to or from earmarked reserves undertaken by the council.



## Movement in Reserves Statement

	Notes	General Fund Balance £000	Earmarked General Fund Reserves £000	Capital Receipts Reserve £000	Capital Grants Unapplied £000	Total Usable Reserves £000	Unusable Reserves £000	Total Council Reserves £000
<b>Balance at 31 March 2013</b>		(2,200)	(5,258)	(33)	(462)	(7,953)	1,703	(6,250)
(Surplus) or deficit on the provision of Services		3,521	0	0	0	3,521	0	3,521
Other Comprehensive Income and Expenditure		0	0	0	0	0	(429)	(429)
<b>Total Comprehensive Income and Expenditure</b>		<b>3,521</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>3,521</b>	<b>(429)</b>	<b>3,092</b>
Adjustment between accounting basis & funding basis under regulations	6	(4,686)	2,379	33	298	(1,976)	1,976	0
<b>Net (Increase)/Decrease before Transfers to Earmarked Reserves</b>		<b>(1,165)</b>	<b>2,379</b>	<b>33</b>	<b>298</b>	<b>1,545</b>	<b>1,547</b>	<b>3,092</b>
Transfers to/(from) Earmarked Reserves		394	(394)	0	0	0	0	0
<b>(Increase)/Decrease in 2013/14</b>	11	<b>(771)</b>	<b>1,985</b>	<b>33</b>	<b>298</b>	<b>1,545</b>	<b>1,547</b>	<b>3,092</b>
<b>Balance at 31 March 2014</b>		<b>(2,971)</b>	<b>(3,273)</b>	<b>0</b>	<b>(164)</b>	<b>(6,408)</b>	<b>3,250</b>	<b>(3,158)</b>
(Surplus) or deficit on the provision of Services		3,471	0	0	0	3,471	0	3,471
Other Comprehensive Income and Expenditure		0	0	0	0	0	4,987	4,987
<b>Total Comprehensive Income and Expenditure</b>		<b>3,471</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>3,471</b>	<b>4,987</b>	<b>8,458</b>
Adjustment between accounting basis & funding basis under regulations	6	(4,704)	700	0	0	(4,004)	4,004	0
<b>Net (Increase)/Decrease before Transfers to Earmarked Reserves</b>		<b>(1,233)</b>	<b>700</b>	<b>0</b>	<b>0</b>	<b>(533)</b>	<b>8,991</b>	<b>8,458</b>
Transfers to/(from) Earmarked Reserves		1,221	(1,221)	0	0	0	0	0
<b>(Increase)/Decrease in 2014/15</b>	11	<b>(12)</b>	<b>(521)</b>	<b>0</b>	<b>0</b>	<b>(533)</b>	<b>8,991</b>	<b>8,458</b>
<b>Balance at 31 March 2015 carried forward</b>		<b>(2,983)</b>	<b>(3,794)</b>	<b>0</b>	<b>(164)</b>	<b>(6,941)</b>	<b>12,241</b>	<b>5,300</b>

## Comprehensive Income & Expenditure Statement

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations; this may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

2013/14				Notes	2014/15		
Gross Expenditure	Gross Income	Net Expenditure			Gross Expenditure	Gross Income	Net Expenditure
£000	£000	£000			£000	£000	£000
850	(589)	261	Central Services to the Public	1,029	(798)	231	
3,122	(195)	2,927	Cultural and Related Services	2,868	(38)	2,830	
6,513	(2,046)	4,467	Environment and Regulatory Services	6,641	(2,069)	4,572	
3,561	(1,332)	2,229	Planning Services	3,185	(1,284)	1,901	
592	(684)	(92)	Highways and Transport Services	623	(727)	(104)	
18,141	(16,555)	1,586	Other Housing Services	18,412	(16,859)	1,553	
1,892	(206)	1,686	Corporate and Democratic Core	1,908	(57)	1,851	
119	0	119	Non Distributed Costs	159	0	159	
<b>34,790</b>	<b>(21,607)</b>	<b>13,183</b>	<b>Cost of Services</b>	<b>34,825</b>	<b>(21,832)</b>	<b>12,993</b>	
		1,679	Other Operating Expenditure			1,664	
		1,141	Financing and Investment Income and Expenditure			941	
		(12,482)	Taxation and Non-Specific Grant Income and expenditure			(12,127)	
		<b>3,521</b>	<b>(Surplus) or Deficit on Provision of Services</b>			<b>3,471</b>	
		(503)	(Surplus) or Deficit on Revaluation of Property, Plant and Equipment Assets	12		(921)	
		74	Remeasurement of the net defined pension benefit liability	5		5,908	
		(429)	<b>Other Comprehensive Income and Expenditure</b>			<b>4,987</b>	
		<b>3,092</b>	<b>Total Comprehensive Income and Expenditure</b>			<b>8,458</b>	

## Balance Sheet

The Balance Sheet provides an overall summary of the financial position of the Council as at 31st March 2015. It shows the Council's balances and reserves and its long-term indebtedness, and the fixed and net current assets employed in its operations, together with summarised information on the fixed assets held.

31st March 2014		Notes	31st March 2015
£000			£000
28,561	Property, Plant & Equipment	7a	27,004
572	Heritage Assets		572
3,336	Investment Properties	7b	3,336
42	Intangible Assets		31
19	Long Term Investments	13a	0
7,383	Long Term Debtors	9	15,822
<b>39,913</b>	<b>TOTAL LONG TERM ASSETS</b>		<b>46,765</b>
3,268	Short Term Investments	13d	2,537
139	Inventories		133
2,880	Short Term Debtors	9	4,723
3,257	Cash and Cash Equivalents	8	1,387
<b>9,544</b>	<b>TOTAL CURRENT ASSETS</b>		<b>8,780</b>
(77)	Cash and Cash Equivalents	8	(250)
0	Short Term Borrowings	13a	(3,006)
(3,744)	Short Term Creditors	10	(5,063)
(310)	Provisions		(591)
<b>(4,131)</b>	<b>TOTAL CURRENT LIABILITIES</b>		<b>(8,910)</b>
(5,007)	Long Term Borrowing		(8,531)
(34,819)	Pensions Liability	5c	(41,593)
(2,016)	Other Long Term Liabilities	13a	(1,633)
(326)	Grants Receipts in Advance - Capital		(178)
<b>(42,168)</b>	<b>TOTAL LONG TERM LIABILITIES</b>		<b>(51,935)</b>
<b>3,158</b>	<b>TOTAL NET ASSETS</b>		<b>(5,300)</b>
6,408	Usable Reserves	11	6,941
(3,250)	Unusable Reserves	12	(12,241)
<b>3,158</b>	<b>TOTAL RESERVES</b>		<b>(5,300)</b>

The unaudited accounts were issued on 30<sup>th</sup> June and the audited accounts were authorised for issue on 29<sup>th</sup> September 2015.

**Andrew P Stokes BA (Hons), MBA, CPFA, ACIH, MISPAL**  
Executive Director & Chief Finance Officer

## Cash Flow Statement

This statement summarises the inflows and outflows of cash arising from transactions with third parties for revenue and capital purposes.

2013/14		Notes	2014/15
£000			£000
(3,521)	Net Surplus/(Deficit) on the Provision of Services		(3,471)
4,850	Adjustment to Surplus or Deficit on the Provision of Services for Non-Cash Movements	16a	5,456
(703)	Adjust for Item Included in the Net Surplus or Deficit on the Provision of Services that are Investing and Financing Activities	16a	(2,591)
<b>626</b>	<b>Net Cash Flows from Operating Activities</b>		<b>(606)</b>
(5,606)	Investing Activities	16c	(6,462)
1,419	Financing Activities	16d	5,025
<b>(3,561)</b>	<b>Net Increase or (Decrease) in Cash and Cash Equivalents</b>		<b>(2,043)</b>
6,741	Cash and Cash Equivalents at the Beginning of the Reporting Period	8	3,180
<b>3,180</b>	<b>Cash and Cash Equivalents at the End of the Reporting Period</b>		<b>1,137</b>

# Notes to the Financial Statements

The notes to the core financial statements are shown below. Some are dictated by statute while others are included to add clarity.

## **1. Service Level Income & Expenditure -**

The analysis of income and expenditure by service on the face of the Comprehensive Income and Expenditure Statement is that specified by the *Service Reporting Code of Practice*. The service areas definitions are specified below:-

### ***Central Services to the Public***

This includes local tax collection, local land charges and community grants.

### ***Cultural and Related Services***

This includes expenditure on the arts and museums, recreation and sport, open spaces, and tourism.

### ***Environmental and Regulatory Services***

This includes expenditure on Leek cemeteries, public conveniences, environmental health, community safety, licensing, street cleansing and waste collection.

### ***Planning Services***

This includes expenditure on building control, development control, planning policy, community and economic development.

### ***Highways and Transport Services***

This includes expenditure on car parking, engineering services, bus shelters and street naming.

### ***Housing Services***

This includes private sector housing, homelessness, housing benefits, welfare services and residual elements of what was formerly the Housing Revenue Account.

### ***Corporate and Democratic Core***

The corporate and democratic core comprises all activities which local authorities engage in specifically because they are elected, multi-purpose authorities. The cost of these activities are thus over and above those which would have been incurred by a series of independent, single purpose, nominated bodies managing the same services. There is therefore no logical basis for apportioning these costs to services.

### ***Non Distributed Costs***

This includes pension costs for added years and early retirements.

### ***Amounts Reported for Resource Allocation Decisions***

However, decisions about resource allocation are taken by the Authority's Cabinet on the basis of budget reports analysed across a set of Service Areas based on the Authority's internal organisation, and not those defined above. These reports are prepared on a different basis from the accounting policies used in the financial statements. *In particular:*

- *no charges are made in relation to capital expenditure (whereas depreciation, revaluation and impairment losses in excess of the balance on the Revaluation Reserve and amortisations are charged to services in the Comprehensive Income and Expenditure Statement);*
- *the cost of retirement benefits is based on cash flows (payment of employer's pensions contributions) rather than current service cost of benefits accrued in year;*
- *expenditure on support services is budgeted for within the support services and not charged to Services.*

The following tables show these internal service area records and reconcile them to the figures as reported in the statements.

Service Analysis: The income and expenditure of the Authority's principal services recorded in the budget reports for the year is as follows:

Service Income and Expenditure 2014/15	Departmental Administration	Revenues & Benefits	Development Services	Regeneration	Communities	Customer Services	Housing Services	Transformation	Finance and Performance	Waste and Street Scene	Cultural Services	Human Resources	Legal & Democratic	Visitor Services	Regulatory Services	Property Services	Total		
	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	
Fees, Charges & other service income	0	(200)	(767)	0	(10)	(26)	(2)	0	(293)	(1,721)	(117)	0	(133)	(919)	(339)	(524)		(5,051)	
Interest and investment income	0	0	0	0	0	0	0	0	(402)	0	0	0	0	0	0	0	0		(402)
Government Grants	0	(16,335)	0	0	(155)	(32)	0	0	(6)	0	(2)	0	(8)	0	0	0	0		(16,538)
<b>Total Income</b>	<b>0</b>	<b>(16,535)</b>	<b>(767)</b>	<b>0</b>	<b>(165)</b>	<b>(58)</b>	<b>(2)</b>	<b>0</b>	<b>(701)</b>	<b>(1,721)</b>	<b>(119)</b>	<b>0</b>	<b>(141)</b>	<b>(919)</b>	<b>(339)</b>	<b>(524)</b>		<b>(21,991)</b>	
Employee Expense	605	631	567	316	260	569	36	64	1,323	1,852	274	65	240	326	438	209		7,775	
Interest and Capital provisions	0	0	0	0	0	0	0	0	199	0	0	0	0	0	0	0	0		199
Other Service Expenses	74	15,857	95	142	270	178	3	637	1,666	1,860	1,273	11	514	526	106	1,526		24,738	
<b>Total Expenditure</b>	<b>679</b>	<b>16,488</b>	<b>662</b>	<b>458</b>	<b>530</b>	<b>747</b>	<b>39</b>	<b>701</b>	<b>3,188</b>	<b>3,712</b>	<b>1,547</b>	<b>76</b>	<b>754</b>	<b>852</b>	<b>544</b>	<b>1,735</b>		<b>32,712</b>	
<b>Net Expenditure</b>	<b>679</b>	<b>(47)</b>	<b>(105)</b>	<b>458</b>	<b>365</b>	<b>689</b>	<b>37</b>	<b>701</b>	<b>2,487</b>	<b>1,991</b>	<b>1,428</b>	<b>76</b>	<b>613</b>	<b>(67)</b>	<b>205</b>	<b>1,211</b>		<b>10,721</b>	

Comparative for 2013/14:-

Service Income and Expenditure 2013/14	Departmental Administration	Revenues & Benefits	Development Services	Regeneration	Communities	Customer Services	Housing Services	Transformation	Finance and Performance	Waste and Street Scene	Cultural Services	Human Resources	Legal & Democratic	Visitor Services	Regulatory Services	Property Services	Total		
	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	
Fees, Charges & other service income	0	(150)	(678)	(1)	(14)	(25)	(3)	1	(365)	(1,744)	(107)	0	(48)	(884)	(337)	(819)		(5,174)	
Interest and investment income	0	0	0	0	0	0	0	0	(223)	0	0	0	0	0	0	0	0		(223)
Government Grants	0	(15,976)	0	0	(67)	0	0	0	(103)	0	(11)	0	(10)	0	0	0	0		(16,167)
<b>Total Income</b>	<b>0</b>	<b>(16,126)</b>	<b>(678)</b>	<b>(1)</b>	<b>(81)</b>	<b>(25)</b>	<b>(3)</b>	<b>1</b>	<b>(691)</b>	<b>(1,744)</b>	<b>(118)</b>	<b>0</b>	<b>(58)</b>	<b>(884)</b>	<b>(337)</b>	<b>(819)</b>		<b>(21,564)</b>	
Employee Expense	487	547	454	284	323	610	126	130	718	1,858	256	131	239	447	469	242		7,321	
Interest and Capital provisions	0	0	0	0	0	0	0	0	18	0	0	0	0	0	0	0	0		18
Other Service Expenses	97	15,452	76	286	253	147	4	715	1,228	2,045	1,319	16	512	428	104	1,939		24,621	
<b>Total Expenditure</b>	<b>584</b>	<b>15,999</b>	<b>530</b>	<b>570</b>	<b>576</b>	<b>757</b>	<b>130</b>	<b>845</b>	<b>1,964</b>	<b>3,903</b>	<b>1,575</b>	<b>147</b>	<b>751</b>	<b>875</b>	<b>573</b>	<b>2,181</b>		<b>31,960</b>	
<b>Net Expenditure</b>	<b>584</b>	<b>(127)</b>	<b>(148)</b>	<b>569</b>	<b>495</b>	<b>732</b>	<b>127</b>	<b>846</b>	<b>1,273</b>	<b>2,159</b>	<b>1,457</b>	<b>147</b>	<b>693</b>	<b>(9)</b>	<b>236</b>	<b>1,362</b>		<b>10,396</b>	

## Reconciliation of Service Income and Expenditure to Cost of Services in the Comprehensive Income and Expenditure Statement

This reconciliation shows how the figures in the analysis of service income and expenditure relate to the amounts included in the Comprehensive Income and expenditure Statement.

	2013/14 £000	2014/15 £000
Net expenditure in the Service Analysis	10,396	10,721
Net expenditure of services and support services not included in the Analysis	0	0
Amounts in the CIES not reported to management in the Analysis	2,809	2,320
Amounts included in the Analysis not included in the CIES	(22)	(48)
<b>Cost of Services in CIES</b>	<b>13,183</b>	<b>12,993</b>

## Reconciliation to Subjective Analysis

This reconciliation shows how the figures in the analysis of service income and expenditure relate to a subjective analysis of the Surplus or Deficit on the Provision of Services included in the Comprehensive Income and Expenditure Statement.

2014/15	Directorate Analysis £000	Amount not reported to management for decision making £000	Amount not included in I&E £000	Cost of Services £000	Corporate Amounts £000	Total £000
Fees, charges & other service income	(5,051)	0	0	283	(283)	(5,051)
Surplus or deficit on Financial Instrument Valuation	0	0	0	0	0	0
Interest and investment income	(402)	0	0	402	(447)	(447)
Council Tax	0	0	0	0	(5,880)	(5,880)
Business Rates	0	0	0	0	(2,619)	(2,619)
Government Grant	(16,538)	0	0	0	(3,469)	(20,007)
Capital grants and contributions	0	(543)	0	0	(159)	(702)
<b>Total Income</b>	<b>(21,991)</b>	<b>(543)</b>	<b>0</b>	<b>685</b>	<b>(12,857)</b>	<b>(34,706)</b>
Employee expenses	7,775	(586)	0	0	1,472	8,661
Other service expenses	24,738	0	0	0	0	24,738
Support Service recharges	0	0	0	0	0	0
Depreciation, amortisation and impairment	0	2,915	0	0	0	2,915
Interest Payments	199	0	0	(199)	199	199
Precepts & Levies	0	0	0	0	1,030	1,030
Payments to Housing Capital Receipts Pool	0	0	0	0	2	2
(Gain) or Loss on Disposal of Non-current Assets	0	0	0	0	632	632
<b>Total expenditure</b>	<b>32,712</b>	<b>2,329</b>	<b>0</b>	<b>(199)</b>	<b>3,335</b>	<b>38,177</b>
<b>Surplus or deficit on the provision of services</b>	<b>10,721</b>	<b>1,786</b>	<b>0</b>	<b>486</b>	<b>(9,522)</b>	<b>3,471</b>



## 2013/14 Comparatives

2013/14 Comparative figures	Directorate Analysis Amount not reported to management for decision making	Amounts not included in I&E	Cost of Services	Corporate Amounts	Total	
	£000	£000	£000	£000	£000	
Fees, charges & other service income	(5,174)	0	0	258	(161)	(5,077)
Surplus or deficit on associates and joint ventures	0	0	0	0	0	0
Interest and investment income	(223)	0	0	223	(246)	(246)
Income Tax	0	0	0	0	(5,817)	(5,817)
Government Grants	(16,167)	0	0	0	(6,599)	(22,766)
Capital grants and contributions	0	(541)	0	0	(66)	(607)
<b>Total Income</b>	<b>(21,564)</b>	<b>(541)</b>	<b>0</b>	<b>481</b>	<b>(12,889)</b>	<b>(34,513)</b>
Employee expenses	7,321	178	0	0	1,497	8,996
Other service expenses	24,621	0	0	0	0	24,621
Support Service recharges	0	0	0	0	0	0
Depreciation, amortisation and impairment	0	2,687	0	0	0	2,687
Interest Payments	18	0	0	(18)	51	51
Precepts & Levies	0	0	0	0	1,019	1,019
Payments to Housing Capital Receipts Pool	0	0	0	0	10	10
(Gain) or Loss on Disposal of Non-current Assets	0	0	0	0	650	650
<b>Total expenditure</b>	<b>31,960</b>	<b>2,865</b>	<b>0</b>	<b>(18)</b>	<b>3,227</b>	<b>38,034</b>
<b>Surplus or deficit on the provision of services</b>	<b>10,396</b>	<b>2,324</b>	<b>0</b>	<b>463</b>	<b>(9,662)</b>	<b>3,521</b>

## 2. Net Cost of Services

The following transactions, included in the Cost of Services in the Comprehensive Income & Expenditure Statement, are considered in more detail:

- a. Trading Operations
- b. Member Allowances
- c. Officer Remuneration
- d. Related Party Transactions
- e. Audit Costs
- f. Interest in Companies & Other Entities

### 2a. Trading Operations

The Council operates the following trading accounts and their financial performance is shown in the table below.

		2013/14		2014/15	
		£000	£000	£000	£000
<b>Markets</b>	Turnover	(194)		(194)	
To ensure that the service at least breaks-even, although the overriding objective is to support the local economy and attract tourism.	Expenditure	178		101	
	Net Deficit/ (Surplus)		(16)		(93)
		£000	£000	£000	£000
<b>Trading &amp; Industrial Services</b>	Turnover	(138)		(148)	
The Council is responsible for two Industrial Sites. As part of the Council's economic development strategy these are established to support small businesses.	Expenditure	16		46	
	Net Deficit/ (Surplus)		(122)		(102)
		£000	£000	£000	£000
<b>Trade Waste</b>	Turnover	(400)		(427)	
The provision of commercial waste collection service.	Expenditure	78		194	
	Net Deficit/ (Surplus)		(322)		(233)
<b>Service Operations</b>	Net Deficit/ (Surplus)		(460)		(428)

## 2b. Members' Allowances

The Council paid the following amounts to members of the council during the year.

	2014/15	2013/14
	£	£
Allowances	241,093	239,551
Expenses	15,562	18,525
<b>Total</b>	<b>256,655</b>	<b>258,076</b>

## 2c. Officers' Remuneration

Remuneration paid to the Authority's senior employees:

Under the management arrangements for the Alliance, costs and responsibilities for senior posts are shared equally between Staffordshire Moorlands DC and High Peak Borough Council. In line with the regulations the remuneration of senior officers is included in the disclosure within the Statement of Accounts of the authority by whom they are employed and paid.

Senior Officers with salary between £50,000 and £150,000 during **2014/15**:

2014/15	Salary, Fees and Allowances	Bonuses	Expenses Allowances	Total (exec Pension cont)	Pension Contribution	Total (inc Pension cont)	Proportion of Total charged to HPBC	Net Charge to SMDC
	£	£	£	£	£	£		
Executive Director & Chief Financial Officer	119,328		4,879	124,207	19,808	144,015	72,008	72,007
Executive Director & Monitoring Officer	114,080		3,585	117,665	18,937	136,602	68,301	68,301
Planning Applications Manager** Organisational Development & Transformation Manager	110,925		2,274	113,199	1,630	114,829	57,415	57,414
Head of Operational Services	63,912		963	64,875	10,609	75,484	37,742	37,742
Democratic & Community Services Manager	60,254		963	61,217	10,002	71,219	35,610	35,609
Regeneration Manager	50,436		1,339	51,775	8,372	60,147	30,074	30,073
Audit Services Manager	48,621		2,659	51,280	8,071	59,351	29,676	29,675
	48,264		2,644	50,908	8,012	58,920	29,460	29,460
	<b>615,820</b>	<b>0</b>	<b>19,306</b>	<b>635,126</b>	<b>85,441</b>	<b>720,567</b>	<b>360,286</b>	<b>360,281</b>

\*\* Planning Applications Manager post was made redundant during 2014/15 with termination payments of £99,978 included in the above. A further £85,342 is payable to the Pension Fund, in respect of this redundancy, in the form of additional future contributions, £42,671 of which is recoverable from High Peak BC.

Senior Officer with salary over £150,000 during **2014/15**:

2014/15	Salary, Fees and Allowances	Bonuses	Expenses Allowances	Total (exec Pension cont)	Pension Contribution	Total (inc Pension cont)	Proportion of Total charged to HPBC	Net Charge to SMDC
	£	£	£	£	£	£		
Chief Executive Officer S Baker	157,775	0	11,543	169,318	26,191	195,509	97,765	97,744

As can be seen from the tables above, there is a recharge to High Peak BC of £458,051 for the posts paid by Staffordshire Moorlands DC. However as a number of the Directors and Senior Service Managers are employed and paid by High Peak BC, there is a recharge back to Staffordshire Moorlands DC of £176,937 as detailed below.

2014/15	Salary, Fees and Allowances	Bonuses	Expenses Allowances	Total (exec Pension cont)	Pension Contribution	Total (inc Pension cont)	Charge to SMDC	Net Charge to HPBC
	£	£	£	£	£	£	£	£
Executive Director	93,748	0	1,311	95,059	11,625	106,684	53,342	53,342
Environmental Health Manager**	84,707	0	281	84,988	6,039	91,027	45,514	45,513
Visitor Services Manager	58,701	0	1,078	59,779	0	59,779	23,912	35,867
Head of Regulatory Services	58,905	0	966	59,871	7,304	67,175	33,588	33,587
Assets Manager	54,645	0	947	55,592	6,776	62,368	20,581	41,787
						<b>387,033</b>	<b>176,937</b>	<b>210,096</b>

\*\* Environmental Health Manager left the Authority in 2014/15 with termination payments of £37,568

## 2013/14 Comparatives

### Senior Officers with salary between £50,000 and £150,000 during 2013/14:

2013/14	Salary, Fees and Allowances	Bonuses	Expenses Allowances	Total (exec Pension cont)	Pension Contribution	Total (inc Pension cont)	Proportion of Total charged to HPBC	Net Charge to SMDC
	£	£	£	£	£	£	£	£
Executive Director & Chief Financial Officer	118,838	0	4,572	123,410	19,727	143,137	71,569	71,568
Executive Director & Monitoring Officer	113,590	0	3,423	117,013	18,856	135,869	67,935	67,934
Transformation Manager *	129,577	0	3,621	133,198	10,609	143,807	71,904	71,903
Regeneration Manager	63,912	0	2,431	66,343	10,609	76,952	38,476	38,476
Planning Application Manager	61,200	0	2,106	63,306	10,159	73,465	36,733	36,732
Housing Strategy Manager **	99,345	0	3,211	102,556	74,713	177,269	88,635	88,634
Community & Cultural Services Manager	50,436	0	963	51,399	8,372	59,771	29,886	29,885
	<b>636,898</b>	<b>0</b>	<b>20,327</b>	<b>657,225</b>	<b>153,045</b>	<b>810,270</b>	<b>405,138</b>	<b>405,132</b>

\* Transformation Manager post made redundant during 2013/14 with termination payments of £65,665.

\*\* Housing Strategy Manager post made redundant during 2013/14 with termination payments of £102,699. A further £55,212 is payable to the Pension Fund, in respect of this redundancy, in the form of additional future contributions, £27,606 of which is recoverable from High Peak BC.

### Senior Officer with salary over £150,000 during 2013/14:

2013/14	Salary, Fees and Allowances	Bonuses	Expenses Allowances	Total (exec Pension cont)	Pension Contribution	Total (inc Pension cont)	Proportion of Total charged to HPBC	Net Charge to SMDC
	£	£	£	£	£	£	£	£
Chief Executive Officer S Baker	157,775	0	12,094	169,869	26,191	196,060	95,375	100,685

### Senior Officers with between £50,000 and £150,000 charged from High Peak Borough Council during 2013/14:

2013/14	Salary, Fees and Allowances	Bonuses	Expenses Allowances	Total (exec Pension cont)	Pension Contribution	Total (inc Pension cont)	Proportion of Total charged to SMDC	Net Charge to HPBC
	£	£	£	£	£	£	£	£
Executive Director	93,748	0	1,304	95,052	10,687	105,739	52,870	52,869
Visitor Services Manager	58,701	0	963	59,664	0	59,664	23,866	35,798
Environmental Health Manager	55,350	0	2,330	57,680	6,310	63,990	31,995	31,995
Revenues & Benefits Manager	50,202	0	1,205	51,407	5,723	57,130	28,565	28,565
Finance & Procurement Manager *	76,996	0	898	77,894	6,530	84,424	42,212	42,212
Head of Customer Services	53,996	0	963	54,959	6,155	61,114	20,168	40,946
						<b>432,061</b>	<b>199,677</b>	<b>232,384</b>

\* Finance & Procurement Manager left the Authority in 2013/14 with termination payments of £17,831

### Termination benefits paid to the Authority's non senior employees:

The Authority, in conjunction with High Peak BC, entered into a joint Voluntary Redundancy process during 2010/11, whereby the contracts of a number of employees were approved for termination. Although many of those affected left the Authority in 2011/12, a small number of further departures have occurred since then. In 2014/15 3 such departures occurred, their costs and numbers are reflected in the table below.

(a) Exit package cost band (including special payments)	(b) Number of compulsory redundancies		(c) Number of other departures agreed		(d) Total number of exit packages by cost band [(b)+(c)]		(e) Total cost of exit packages in each band £000	
	2013/14	2014/15	2013/14	2014/15	2013/14	2014/15	2013/14	2014/15
£0 - £20,000	0	0	10	0	10	0	64	0
£20,001 - £40,000	0	0	0	2	0	2	0	56
£40,001 - £60,000	0	0	0	0	0	0	0	0
£60,001 - £80,000	0	0	0	1	0	1	0	61
£80,001 - £100,000	0	0	0	0	0	0	0	0
£100,001 - £150,000	0	0	1	0	1	0	57	0
<b>Total</b>	<b>0</b>	<b>0</b>	<b>11</b>	<b>3</b>	<b>11</b>	<b>3</b>	<b>121</b>	<b>117</b>

In addition to the costs included above, a further £669,121 is payable in future pension contributions on staff departures under this process since 2010/11. These costs are included when determining the banding for individual exit packages. Of the total exit package costs referred to above, £61,218 was paid by High Peak BC in 2014/15 (£39,021 in 2013/14) in respect of shared employees. High Peak BC is also liable for £198,979 of the future pension costs.

In 2014/15 Staffordshire Moorlands DC was liable for £44,904 in redundancy costs incurred by High Peak BC (£0 2013/14).

Additionally, three senior officers have left the Authority under the voluntary redundancy programme; one chargeable to 2014/15 and two in 2013/14. Their costs are detailed as part of the Senior Officer Remuneration tables and footnotes above.

### 2d. Related Parties

The Council is required to disclose material transactions with related parties - bodies or individuals that have the potential to control or influence the Council or to be controlled or influenced by the Council. Disclosure of these transactions allows readers to assess the extent to which the Council might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the Council.

**Related Parties:**

*Central Government* - has effective control over general operations of the Council. It provides the statutory framework, provides the majority of funding and prescribes the terms of many transactions with other parties (such as housing benefit).

*Local Authorities* – such as Staffordshire County Council, Staffordshire Police and Fire Authority and local Parish Councils issue precepts on the Council which are shown in the Collection Fund. The County administers the Authority’s pension fund. There are other transactions with these authorities involving service provision and funding.

*Subsidiary, associated companies or joint ventures* – the Strategic Alliance with High Peak Borough Council (see 2f) involves development of joint working at all levels, including shared resources and staff. The two authorities, however, retain their political and financial independence and accountability. The Council has a Joint Venture with Ascent Housing LLP, incorporated in 2010 to provide affordable housing across the district. Critical judgements (contained in the Accounting Policies, paragraph 3) ascertain that group accounts need not be published as the undertaking is not considered to be material.

*Members* - have direct control over the Council's financial and operating policies. The Council also nominates Members to sit on outside bodies. Several Council Members are also Members of Staffordshire County Council, local parish councils, or various local voluntary organisations, which the Council supports financially.

Those charitable organisations that received Authority funding that could be considered a material proportion of their total turnover, where Members have declared an interest were;

Charity	Funding £000
Biddulph in Bloom	6
Biddulph Citizens Advice Bureau	21
Leek Citizen Advice Bureau	20
Cheadle Citizen Advice Bureau	33

Council members make disclosures of relevant interests to the Council's Monitoring Officer, and also have to make declarations on individual committee decisions. The Register of Member Interests is open to public inspection, subject to prior notice, at Moorlands House.

*Officers* – have scope, in some circumstances, to influence authority policy. The Chief Executive Officer maintains a record of officer interests which, together with the Authority’s standards and procedures, acts as a guard against undue influence.

**Related Party Transactions:**

Material transactions with Central and other Local Government organisations are separately reported throughout the Statements, including the analyses of precepts,

grants and pension contributions. There are no material transactions or evidence suggesting undue influence in relation to Members or Officers.

## 2e. Audit Costs

The costs set out below have been incurred in relation to the audit of the Statement of Accounts, certification of grant claims and statutory inspections and to non-audit services provided by the Authority's external auditors Grant Thornton.

	2014/15 £000	2013/14 £000
Fees payable to the appointed auditors for external audit services carried out for the year	60	60
Fees payable to the external auditors for the certification of grant claims and returns for the year	14	12
Fees payable in respect of other services provided by the external auditors during the year	16	18
<b>Total</b>	<b>90</b>	<b>90</b>

## 2f. Interests in companies and other entities

The Council has financial interests with a number of entities and actively pursues working in partnership with other organisations where this can improve efficiency and effectiveness in achieving key priorities. Some of the more significant joint arrangements are detailed below:

### High Peak Borough Council - Strategic Alliance

On 11th June 2008, the strategic Alliance between Staffordshire Moorlands District Council and High Peak Borough Council was formally sealed at a signing ceremony in the presence of both Council leaders. The aim of the Alliance is not only to produce savings through joint procurement and working, but to draw on the expertise of both authorities to improve service provision.

Any costs and savings, incurred and accruing in an accounting period, are accounted for by the relevant Authority. The Alliance related expenditure of SMDC amounted to £2,245,431 in 2014/15 (£2,238,785 2013/14). The corresponding Income received from HPBC was £2,960,183 in 2014/15 (£2,747,569 2013/14).

	Paid by SMDC to HPBC £000	Paid by HPBC to SMDC £000
Contribution to Employee Costs	1,438	1,904
Contribution to Other Costs	808	1,056
<b>Total</b>	<b>2,246</b>	<b>2,960</b>

### Parking Board

On the 1 October 2007 the Council took over responsibility for on-street parking within the District, under the control of a county wide Parking Board. Under this arrangement,

expenditure relating to the function, including set up costs of the Districts and the County, are to be offset against future revenue streams. Any surplus generated from activities within a District is transferred to the Board. These funds are then reallocated by the Board to the Districts to finance improvements in parking and traffic management. Until revenue streams are sufficient to cover set up and running costs, these balances will be borne by the District and County Council. The responsibility for this function reverted to Staffordshire County Council on 1<sup>st</sup> April 2015.

**Ascent Housing LLP – (Registered Company No OC358082)**

Ascent Housing LLP was incorporated as a Limited Liability Partnership on 21 September 2010 as a joint venture of the Council and Your Housing Limited. It is classified as a joint venture as the two parties have contractually agreed to share control, such that decisions about activities that significantly affect returns require unanimous consent, and both have rights to the net assets of the partnership. The primary role of the Joint Venture is to provide affordable housing throughout the Staffordshire Moorlands.

The Council has a 49% shareholding in this company and appoints two out of the four executive board directors. The remaining shares are held by Your Housing Ltd. Profits are to be distributed according to shareholding. The company has a net worth of £22.647million as at 31 March 2015 and reported a loss for the year of £158,000.

A full copy of the Ascent Housing LLP Report and Financial Statements for the Year ended 31 March 2015 can be obtained from Ascent Housing LLP, Apex House, 266 Moseley Road, Levenshulme, Manchester M19 2LH.



### 3. Corporate Income and Expenditure

The following transactions, included in the Comprehensive Income & Expenditure Statement, are considered in more detail:

- a. Other Operating Expenditure
- b. Financing & Investment Income & Expenditure
- c. Taxation and non-specific grant income
- d. Grant income

#### 3a. Other Operating Expenditure

2013/14		2014/15
£'000		£'000
1,019	Parish Council Precepts	1,030
10	Payments to the Government Housing Capital Receipts Pool	2
650	(Gains)/Losses on the disposal of non-current assets	632
<b>1,679</b>	<b>Total</b>	<b>1,664</b>

#### Housing Capital Receipts

In January 2006 the Office of the Deputy Prime Minister (ODPM) changed their position on the pooling of housing capital receipts. Previously the ODPM had advised those authorities that had closed their Housing Revenue Accounts (HRA) that they did not have to pay a proportion of any capital receipt generated by the disposal of an HRA asset to the Secretary of State. Their revised position is that ex-HRA authorities, such as this Council, should be subject to pooling and pay over receipts from HRA sales.

This change, retrospectively effective from the 1st April 2004, was subject to interpretation and challenge. After taking legal advice on the interpretation of the legislation it had been determined that payment should be made. Outstanding amounts up to 31<sup>st</sup> March 2007 have been paid. However the Council has, on the advice of their Treasury advisors, Capita, formally challenged the requirement to pay over the receipts. The issue has still to be resolved; the ODPM's stance continues to be that the receipts are payable but Capita's advice remains that no payment is due.

#### 3b. Financing and Investment Income and Expenditure

2013/14		2014/15
£'000		£'000
51	Interest payable and similar charges	199
1,497	Pensions interest cost and expected return on pensions assets	1,472
(246)	Interest receivable and similar income	(447)
(161)	Income and expenditure in relation to investment properties and changes in their fair value	(283)
0	Other investment income	0
<b>1,141</b>	<b>Total</b>	<b>941</b>

### 3c. Taxation and Non-Specific Grant Income & Expenditure

2013/14		2014/15
£'000		£'000
(5,817)	Council Tax income	(5,880)
(2,199)	Retained Business Rates	(1,983)
(4,400)	Non Ringfenced Government Grants	(4,105)
(66)	Capital Grants and Contributions	(159)
<b>(12,482)</b>	<b>Total</b>	<b>(12,127)</b>

### 3d. Grant Income

The Authority credited the following grants and contributions to the Comprehensive Income and Expenditure Statement in 2014/15

	2014/15	2013/14
	£000	£000
<b>Credited to Taxation and Non-specific Grant Income</b>		
Revenue Support Grant	(2,674)	(3,468)
Capital Grants	(159)	(66)
Council Tax Transition Grant	0	(17)
Council Tax Freeze Grant	(54)	(53)
Business Rates Support Grants	(636)	(420)
New Homes Bonus Grant	(741)	(442)
<b>Total</b>	<b>(4,264)</b>	<b>(4,466)</b>
<b>Credited to Services</b>		
Housing Benefits	(15,979)	(15,800)
Disabled Facilities Grant	(543)	(541)
New Burdens Grants	(115)	(78)
Challenge Award	0	(100)
Safer & Stronger Communities Fund	(63)	(24)
LCTRS Admin Grant	(90)	0
Domestic Abuse Grant	(49)	0
IER Section 31 Grant	(40)	0
Health Grant	(64)	0
Other Third Party Funds	(139)	(165)
<b>Total</b>	<b>(17,082)</b>	<b>(16,708)</b>

### 4. Termination Benefits

Now included within Note 2c (Officer Remuneration) above.

## **5. Retirement Benefits**

The impact of accounting for retirement benefits on the Council's Statement of Accounts is considered in the following sections:

- a. Participation in Pension Schemes
- b. Transactions relating to retirement benefits
- c. Assets and Liabilities in relation to retirement benefits
- d. Scheme history
- e. Basis for estimating assets and liabilities
- f. Sensitivity to changes in actuarial assumptions

### **5a. Participation in Pension Scheme**

As part of the terms and conditions of employment of its employees, the Council offers retirement benefits through membership of the Local Government Pension Scheme (LGPS). Although these benefits will not actually be payable until employees retire, the Council has a commitment to make the payments that need to be disclosed at the time that employees earn their future entitlements. The Council is a member of the Staffordshire County Pension Fund, which is administered by Staffordshire County Council in accordance with the LGPS Regulations 1997. Overall strategy for the Fund is set by the Pensions Committee, which also monitors performance and administers the scheme. The appointment of Investment Managers is the responsibility of the Pensions Panel. Both bodies are made up of elected members.

Further information can be found in Staffordshire County Council's Superannuation Fund's Annual Report which is available upon request from the County Treasurer's Department, 2 Staffordshire Place, Wedgwood Building, Tipping Street, Stafford or via the Fund's website ([www.staffspf.org.uk](http://www.staffspf.org.uk))

Contracted out of the State Second Pension, the Scheme is known as 'defined benefit' and 'funded'.

**Defined Benefit** - the levels of benefit retiring members receive is based on their pay history and length of service

**Funded** - a Pension Fund of investments is built up from employee and employer contributions to generate income streams out of which retirement benefits are paid. The Council pays contributions to the Pension Fund sufficient to ensure that it can meet future payment obligations. These contributions are set on rates that are determined by Hymans Robertson, the Pension Fund's professionally qualified and independent actuaries and are based on triennial valuations of the fund. The most recent triennial valuation was undertaken as at 31st March 2013 and this set the required employer contribution rates

for the 3 years commencing 1<sup>st</sup> April 2014. As the Fund is effectively underwritten by the employers, any deterioration in performance can have serious long term financial consequences for the Council. Steps have been taken nationally to mitigate this risk to the local taxpayer, by reforming the LGPS and introducing a greater element of future cost sharing between the scheme employers and the scheme beneficiaries.

**5b. Transactions relating to retirement benefits**

The Council recognises the cost of retirement benefits in the reported cost of services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge we are required to make against council tax is based on the cash payable in the year, so the real cost of post employment/retirement benefits is reversed out of the General Fund via the Movement in Reserves Statement. The following transactions have been made in the Comprehensive Income and Expenditure Statement and the General Fund Balance via the Movement in Reserves Statement during the year:

	2014/15	2013/14
	£000	£000
<b>Comprehensive Income and Expenditure Statement:</b>		
Current service cost	(1,103)	(1,118)
Past service cost (including curtailments)	(96)	(119)
Effect of settlements	(63)	0
<i>Net Interest</i>		
Interest cost on defined benefit obligation	(3,204)	(3,376)
Interest income on plan assets	1,732	1,879
<b>Total post employment benefit charged to the Surplus or Deficit on the provision of services</b>	<b>(2,734)</b>	<b>(2,734)</b>
<i>Remeasurements</i>		
Changes in demographic assumptions	0	(1,658)
Changes in financial assumptions	(11,105)	(1,587)
Other experience	769	6,061
Return on assets excluding amounts included in net interest	4,278	(2,890)
Changes in asset ceiling	0	0
<b>Total post employment benefit charged to the Comprehensive Income &amp; Expenditure Statement</b>	<b>(8,792)</b>	<b>(2,808)</b>
<b><i>Movement in Reserve Statement</i></b>		
Reversal of net charges made to the surplus or deficit for the provision of services for post employment benefits in accordance with the Code	2,734	2,734
<i>Actual amount charged against the General Fund Balance for pensions in the year:</i>		
Employers contributions payable to the scheme	<b>2,018</b>	<b>1,096</b>

### 5c. *Assets and Liabilities in relation to retirement benefits*

The pension liability reported on the Balance Sheet shows the Council's projected liability on its share of the Staffordshire Pension Fund. This represents the underlying commitment to pay retirement benefits in the long run. It is actually a net figure comprising the following overall assets and liabilities for the Council's share of the Scheme.

<b>Staffordshire Moorlands DC share of Pension Fund assets and liabilities</b>	<b>31-March-15 £'000</b>	<b>31-March-14 £'000</b>
Fair value of plan assets	45,080	40,381
Present value of defined benefit obligation	(86,673)	(75,200)
<b>Net asset / (liability) arising from defined benefit obligation</b>	<b>(41,593)</b>	<b>(34,819)</b>

Comparison with Pension Reserve.

Pension Reserve (Note 12)	(42,287)	(34,819)
<b>Difference</b>	<b>(694)</b>	<b>0</b>

The £694k difference represents years 2 and 3 of the Authority's three year fund deficit reduction contributions as determined by the Actuary. By paying the full amount due in 2014/15 (year 1) the Authority gained a cash discount on the total amount payable.

The £6.774 million increase in the net liability between years is mainly due to falling inflation adjusted bond yields and can be reconciled by reference to the individual changes in liabilities and assets set out in the following two tables.

### Reconciliation of Liabilities (Obligations)

<b>Year Ended</b>	<b>31st March 2015 £'000</b>	<b>31st March 2014 £'000</b>
<b>Opening defined benefit obligation</b>	75,200	75,486
Current service cost	1,103	1,118
Interest cost on defined benefit obligation	3,204	3,376
Contributions by scheme participants	319	298
Remeasurements	10,336	(2,816)
Benefits paid	(2,446)	(2,240)
Effect of settlements	(999)	0
Unfunded benefits paid	(140)	(141)
Past service cost (including curtailments)	96	119
<b>Closing Balance at 31 March</b>	<b>86,673</b>	<b>75,200</b>

## Reconciliation of Fair Value of Employer Assets

Year Ended	31st March 2015 £'000	31st March 2014 £'000
Opening fair value of employer assets	40,381	42,379
Interest on plan assets	1,732	1,879
Effect of settlements	(1,062)	0
Remeasurements	4,278	(2,674)
Contributions by the employer	1,878	739
Contributions by plan participants	319	298
Benefits paid	(2,446)	(2,240)
Unfunded benefits paid	(140)	(141)
Contributions in respect of unfunded benefits	140	141
<b>Closing fair value of employer assets</b>	<b>45,080</b>	<b>40,381</b>

The 2014/15 IAS9 valuation includes the actuarial conclusion of the bulk transfer of 14 employees to Derbyshire County Council in October 2009; as a result of the outsourcing of the Facilities Management contract. The impact of this, on the Fund's value, is reflected in the 'Effect of settlements' adjustment shown in both the assets and liabilities above. A settlement is the elimination of a future obligation through the payment of a capital sum; in this case the Staffordshire Pension Fund discharged its obligations in respect of the transferred employees by paying a lump sum to the Derbyshire Pension Fund, which took on the responsibility for the payment of the future benefits.

The profile of the scheme's liabilities is summarised in the table below:

Profile of Liabilities	Liability split	Weighted Average Duration
	31.3.2015	31.3.2013*
Active members	37.10%	26.6
Deferred members	21.20%	24.2
Pensioner members	41.70%	11.6
<b>Total</b>	<b>100.0%</b>	<b>18.4</b>

\* The Weighted Average Duration is a reflection of the average time until payment of all expected future discounted cash flows. It is determined based on membership and the financial and demographic assumptions used in the most recent actuarial valuation. The shorter the duration, the more 'mature' the employer.

### 5d. Scheme History

Year Ended	31-Mar-11	31-Mar-12	31-Mar-13	31-Mar-14	31-Mar-15
	£000	£000	£000	£000	£000
Fair Value of Employer Assets	36,998	37,841	42,379	40,381	45,080
Present Value of Defined Benefit Obligation	(59,458)	(65,322)	(75,486)	(75,200)	(86,673)
<b>Surplus/ (Deficit)</b>	<b>(22,460)</b>	<b>(27,481)</b>	<b>(33,107)</b>	<b>(34,819)</b>	<b>(41,593)</b>

The liabilities show the underlying commitments that the authority has in the long run to pay retirement benefits. The total liability of £41.593m has a substantial impact on the net worth of the authority, as recorded in the Balance Sheet, which now stands, after taking into account these pension costs, at an overall net liability of £4.606 million.

However, statutory arrangements for funding the deficit mean that the financial position of the authority remains healthy. The deficit on the scheme will be made good by increasing contributions over the remaining working life of employees, as assessed by the scheme actuary. The total contribution expected to be made to the pension scheme by the Council in the year to 31 March 2016 is £1,129,000.

**5e. Basis for estimating assets and liabilities**

Liabilities have been assessed on an actuarial basis using the projected unit method, an estimate of the pensions that will be payable in future years dependant on assumptions about salary levels, mortality rates, etc.

The scheme liabilities have been assessed by Hymans Robertson LLP an independent firm of actuaries, with estimates of the County Council Fund being based on the latest full valuation of the scheme as at 31<sup>st</sup> March 2013.

The principal assumptions used by the actuary have been:

**Financial Assumptions**

Assumptions as at	31 <sup>st</sup> March 2013 (% per annum)	31 <sup>st</sup> March 2014 (% per annum)	31 <sup>st</sup> March 2015 (% per annum)
Pension Increase Rate	2.80%	2.80%	2.40%
Salary Increase Rate	5.10%	4.60%	4.30%
Discount Rate	4.50%	4.30%	3.20%

**Mortality**

Longevity beyond age 65	Males	Females
Current Pensioners	22.1 years	24.3 years
Future Pensioners	24.3 years	26.6 years

**Commutation**

An allowance is included for 50% (50% in 2013/14) of future retirements to elect to take additional tax free cash up to HMRC limits and 75% of the maximum tax-free cash for post-April 2008 service.

## Asset Category

The Pension Scheme's assets consist of the following categories, by proportion of the total assets held:

Asset Category	31 <sup>st</sup> March 2014		31 <sup>st</sup> March 2015	
	Fund Value £'000	Asset Distribution %	Fund Value £'000	Asset Distribution %
<b>Equity Securities</b>				
Consumer	3,067	8	3,866	9
Manufacturing	2,868	7	0	0
Energy & Utilities	1,690	4	1,172	3
Financial Institutions	3,030	8	2,877	6
Health & Care	2,113	5	1,892	4
Information Technology	1,846	5	1,749	4
Other	851	2	3,465	8
<b>Debt Securities</b>				
Corporate Bonds (investment grade)	3,022	7	3,422	8
<b>Private Equity</b>			1,432	3
All *	1,265	3		
<b>Real Estate</b>				
UK Property *	2,967	7	3,669	8
<b>Investment Funds and Unit Trusts</b>				
Equities	11,949	30	14,939	33
Bonds	1,963	5	2,410	5
Hedge Funds *	765	2	1,078	2
Other *	1,272	3	1,328	3
<b>Cash and Cash Equivalents</b>				
All	1,714	4	1,781	4
<b>Totals</b>	<b>40,381</b>	<b>100</b>	<b>45,080</b>	<b>100</b>

\* denotes asset prices not quoted in an active market

### 5f. Sensitivity to Changes in Actuarial Assumptions

The assumptions made by the actuary are subject to change between valuation dates as a result of variations in such factors as longevity, investment return and inflation. The table below illustrates the sensitivity to such changes and the consequent impact on the employer liability:

Sensitivity Analysis - change in assumptions at 31/3/15	Approximate % increase to Employer Liability	Approximate monetary amount (£000)
0.5% decrease in Real Discount Rate	10.0%	8,854
1 year increase in member life expectancy	3.0%	2,600
0.5% increase in the Salary Increase Rate	3.0%	2,568
0.5% Increase in the Pension increase Rate	7.0%	6,107



## 6. Adjustments Between Accounting Basis & Funding Basis Under Regulations

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the Authority in the year in accordance with proper accounting practice, to the resources that are specified by statutory provisions as being available to the Authority to meet future capital and revenue expenditure.

2014/15	General Fund Balance £000	Earmarked Reserve £000	Capital Receipts Reserve £000	Capital Grants Unapplied £000	Movement in Unusable Reserves £000
<b>Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement:</b>					
Depreciation	(1,810)	0	0	0	1,810
Impairment / Revaluation losses charged to CIES	(301)	0	0	0	301
Impairment Written Back - Revaluation Gain	120	0	0	0	(120)
Movements in the fair value of Investment Properties	0	0	0	0	0
Amortisation of intangible assets	(10)	0	0	0	10
Capital Grants and contributions applied		0	0	0	0
Revenue expenditure funded from capital under statute	(734)	0	0	0	734
Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the CIES	(1,009)	0	0	0	1,009
Derecognition of non-current assets as part of the gain/loss on disposal to the CIES	(10)	0	0	0	10
Reversal of items relating to retirement benefits	(2,734)	0	0	0	2,734
<b>Insertion of items not debited or credited to the Comprehensive Income and Expenditure Statement:</b>					
Statutory provision for the financing of capital investment	535	0	0	0	(535)
Capital Grants and contributions unapplied credited to the CIES	702	0	0	0	(702)
Employers contribution to pension schemes	1,174	0	0	0	(1,174)
Application of grants to capital financing transferred to the Capital Adjustment Account (Capital Grants Unapplied Account)		0	0	0	0
Transfer of cash sale proceeds credited as part of the gain/loss on disposal to the CIES	531	0	(531)	0	0
Use of Capital Receipts Reserve to finance new capital expenditure	0	0	389	0	(389)
Contribution from the Capital Receipts Reserve towards administrative costs of non-current assets disposals.	(142)	0	142	0	0
Contribution from the Capital Receipts Reserve to finance payments to the Government capital receipts pool	(2)	0	2	0	0
Transfer from Deferred Capital Receipts Reserve upon receipt of cash.	0	0	(2)	0	2
Use of Earmarked capital Reserve to finance new capital expenditure	0	700	0	0	(700)
Amount by which finance costs charged to the CIES are different from finance costs chargeable in the year in accordance with statutory requirements	(672)	0	0	0	672
Amount by which council tax and business rates income credited to the CIES is different from council tax income calculated for the year in accordance with statutory requirements	(321)	0	0	0	321
Amount by which officer remuneration charged to CIES on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirement	(21)	0	0	0	21
<b>Total Adjustments</b>	<b>(4,704)</b>	<b>700</b>	<b>0</b>	<b>0</b>	<b>4,004</b>

2013/14 Comparative Figures	General Fund Balance £000	Earmarked Reserve £000	Capital Receipts Reserve £000	Capital Grants Unapplied £000	Movement in Unusable Reserves £000
<b>Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement:</b>					
Depreciation	(1,542)	0	0	0	1,542
Impairment / Revaluation losses charged to CIES	0	0	0	0	0
Impairment Written Back - Revaluation Gain	17	0	0	0	(17)
Movements in the fair value of Investment Properties	(97)	0	0	0	97
Amortisation of intangible assets	(14)	0	0	0	14
Capital Grants and contributions applied	607	0	0	0	(607)
Revenue expenditure funded from capital under statute	(704)	0	0	0	704
Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the CIES	(206)	0	0	0	206
Derecognition of non-current assets as part of the gain/loss on disposal to the CIES	(541)	0	0	0	541
Reversal of items relating to retirement benefits	(2,734)	0	0	0	2,734
<b>Insertion of items not debited or credited to the Comprehensive Income and Expenditure Statement:</b>					
Statutory provision for the financing of capital investment	452	0	0	0	(452)
Capital Grants and contributions unapplied credited to the CIES	0	0	0	0	0
Employers contribution to pension schemes	1,096	0	0	0	(1,096)
Application of grants to capital financing transferred to the Capital Adjustment Account (Capital Grants Unapplied Account)	0	0	0	298	(298)
Transfer of cash sale proceeds credited as part of the gain/loss on disposal to the CIES	389	0	(389)	0	0
Use of Capital Receipts Reserve to finance new capital expenditure	0	0	126	0	(126)
Contribution from the Capital Receipts Reserve towards administrative costs of non-current assets disposals.	(292)	0	292	0	0
Contribution from the Capital Receipts Reserve to finance payments to the Government capital receipts pool	(11)	0	11	0	0
Transfer from Deferred Capital Receipts Reserve upon receipt of cash.	0	0	(7)	0	7
Use of Earmarked Capital Reserve to finance new capital expenditure	0	2,380	0	0	(2,380)
Amount by which finance costs charged to the CIES are different from finance costs chargeable in the year in accordance with statutory requirements	(906)	0	0	0	906
Amount by which council tax income credited to the CIES is different from council tax income calculated for the year in accordance with statutory requirements	(164)	0	0	0	164
Amount by which officer remuneration charged to CIES on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirement	(37)	0	0	0	37
<b>Total Adjustments</b>	<b>(4,687)</b>	<b>2,380</b>	<b>33</b>	<b>298</b>	<b>1,976</b>

## 7. Capital

This note is broken down into a number of sections covering:

- |                                      |   |
|--------------------------------------|---|
| a. Property, Plant & Equipment       | f. Information on assets held                     |
| b. Investment Properties             | g. Commitments on capital contracts               |
| c. Assets Held for Sale              | h. Assets Held under Leases – Authority as Lessee |
| d. Valuation information             | i. Assets Held for Leases – Authority as Lessor   |
| e. Capital expenditure and financing |   |

### 7a. Property, Plant & Equipment

The table below analyses capital expenditure, disposals, revaluations and depreciation charged on the fixed assets of the Council.

Movements in 2014/15	Other Land and Buildings £000	Vehicles, Plant, Furniture & Equipment £000	Community Assets £000	Surplus Assets £000	Assets Under Construction £000	Total Property, Plant & Equipment £000
<b>Cost or Valuation</b>						
<b>At April 2014</b>	23,329	12,573	947	1,342	58	<b>38,249</b>
Additions	9	95	0	0	430	<b>534</b>
Revaluation Increases/(decreases) recognised in the Revaluation Reserve	559	0	0	26	0	<b>585</b>
Revaluation increases/(decreases) recognised in the Surplus/Deficit on the Provision of Services	(81)	0	0	(186)	0	<b>(267)</b>
Derecognition - Disposals *	(310)	0	0	(742)	0	<b>(1,052)</b>
Derecognition - Other **	(9)	(1,989)	0	0	0	<b>(1,998)</b>
Other movements in Cost or Valuation	0	0	0	0	0	<b>0</b>
<b>At 31 March 2015</b>	<b>23,497</b>	<b>10,679</b>	<b>947</b>	<b>440</b>	<b>488</b>	<b>36,051</b>
<b>Accumulated Depreciation &amp; Impairment</b>						
<b>At April 2014</b>	(1,251)	(8,427)	0	(10)	0	<b>(9,688)</b>
Depreciation Charge	(914)	(892)	0	(4)	0	<b>(1,810)</b>
Depreciation written out to the Revaluation Reserve	336	0	0	0	0	<b>336</b>
Depreciation written out to the Surplus/Deficit on the Provision of Services	86	0	0	0	0	<b>86</b>
Derecognition- Disposals	29	0	0	14	0	<b>43</b>
Derecognition- Other	0	1,986	0	0	0	<b>1,986</b>
Other movements in Depreciation & Impairment	0	0	0	0	0	<b>0</b>
<b>At 31 March 2015</b>	<b>(1,714)</b>	<b>(7,333)</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>(9,047)</b>
<b>Net Book Value</b>						
<b>at 31st March 2015</b>	<b>21,783</b>	<b>3,346</b>	<b>947</b>	<b>440</b>	<b>488</b>	<b>27,004</b>
<b>at 31st March 2014</b>	<b>22,078</b>	<b>4,146</b>	<b>947</b>	<b>1,332</b>	<b>58</b>	<b>28,561</b>

\* Asset disposals of £0.7m derecognised in the year included the sale of former council offices in Cheadle and land at Victoria Business Park

\*\* Obsolete ICT systems of £1.9m make up the bulk of other asset values derecognised in the year.

The Property, Plant & Equipment 2013/14 comparative figures are illustrated below:

Movements in 2013/14	Other Land and Buildings £000	Vehicles, Plant, Furniture & Equipment £000	Community Assets £000	Surplus Assets £000	Assets Under Construction £000	Total Property, Plant & Equipment £000
<b>Cost or Valuation</b>						
<b>At April 2013</b>	22,632	10,508	947	1,505	165	35,757
Additions	650	2,477	0	0	42	3,169
Revaluation Increases/(decreases) recognised in the Revaluation Reserve	408	0	0	30	0	438
Revaluation increases/(decreases) recognised in the Surplus/Deficit on the Provision of Services	17	0	0	0	0	17
Derecognition - Disposals	0	0	0	(207)	0	(207)
Derecognition - Other	(512)	(412)	0	0	0	(924)
Other movements in Cost or Valuation	134	0	0	14	(149)	(1)
<b>At 31 March 2014</b>	<b>23,329</b>	<b>12,573</b>	<b>947</b>	<b>1,342</b>	<b>58</b>	<b>38,249</b>
<b>Accumulated Depreciation &amp; Impairment</b>						
<b>At April 2013</b>	(408)	(8,182)	0	(6)	0	(8,596)
Depreciation Charge	(908)	(629)	0	(5)	0	(1,542)
Depreciation written out to the Revaluation Reserve	65	0	0	0	0	65
Depreciation written out to the Surplus/Deficit on the Provision of Services	0	0	0	0	0	0
Derecognition- Disposals	0	0	0	1	0	1
Derecognition- Other	0	384	0	0	0	384
Other movements in Depreciation & Impairment	0	0	0	0	0	0
<b>At 31 March 2014</b>	<b>(1,251)</b>	<b>(8,427)</b>	<b>0</b>	<b>(10)</b>	<b>0</b>	<b>(9,688)</b>
<b>Net Book Value</b>						
<b>at 31st March 2014</b>	<b>22,078</b>	<b>4,146</b>	<b>947</b>	<b>1,332</b>	<b>58</b>	<b>28,561</b>
<b>at 31st March 2013</b>	<b>22,224</b>	<b>2,326</b>	<b>947</b>	<b>1,499</b>	<b>165</b>	<b>27,161</b>

## Depreciation

The following useful lives have been used in the calculation of depreciation:

- Other Land & Buildings - Up to 50 years
- Vehicles, Plant, Furniture & Equipment - 3 to 15 years
- Infrastructure - 25 years

### 7b. *Investment Properties*

The following items of income and expense have been accounted for in the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement:

	2014/15	2013/14
	£000	£000
Rental income from investment property	(303)	(292)
Direct operating expenses arising from investment	20	34
<b>Net (gain)/loss</b>	<b>(283)</b>	<b>(258)</b>

The following table summarises the movement in the fair value of investment properties over the year:

	2014/15	2013/14
	£000	£000
<b>Balance at start of the year</b>	<b>(3,336)</b>	<b>(3,433)</b>
Additions	0	0
Disposals	0	0
Net (gain) /loss from fair value adjustments	0	97
<b>Balance at end of year</b>	<b>(3,336)</b>	<b>(3,336)</b>

### 7c. *Assets Held for Sale*

The Council does not currently have any fixed assets classified as 'assets held for sale'.

### 7d. *Valuation Information –*

Valuations of land and buildings were carried out in accordance with the methodologies and bases for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors. Vehicles, plant, furniture and equipment are carried at depreciated historical cost as a proxy for fair value.

The significant assumptions applied in estimating the fair values are:

- Other Land and Buildings are valued at either Fair Value based on Existing Use Value (where there is adequate evidence of market transactions for that use) or Depreciated Replacement Cost where there is no market evidence.
- Surplus Assets are valued at Fair Value based on Existing Use Value.
- Infrastructure and Community Assets are valued at Historic Cost net of depreciation.
- The revaluation of fixed assets at the time of disposal is not permitted.

The valuations have been updated as at 31st March 2015. The 2014/15 valuations were carried out by Stephen Gwatkin MRICS (External Senior Principal Surveyor). Joanne Higgins MRICS (Property Services Manager) oversaw the valuation exercise including the Annual assessment for "indications" of impairment.

The Authority carries out a rolling programme that ensures that all Property, Plant and Equipment required to be measured at fair value is revalued at least every five years.

	Other Land & Buildings £'000	Vehicles, Plant, Equipment £'000	Surplus Assets £'000	Total £'000
Carried at Historical cost		10,679		10,679
Valued at Fair Value as at:				
31 March 2015	4,810	0	191	5,001
31 March 2014	3,033	0	65	3,098
31 March 2013	12,647	0	112	12,759
31 March 2012	2,332	0	11	2,343
31 March 2011	675	0	61	736
<b>Total</b>	<b>23,497</b>	<b>10,679</b>	<b>440</b>	<b>34,616</b>

### 7e. Capital Expenditure and Financing

The total amount of capital expenditure incurred in the year was £10,328,000. In addition £28,000 of vehicles acquired under finance leases in 2014-15 has been added to the balance sheet. Details are shown in the table below, together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Authority, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the Authority that has yet to be financed.

	2014/15 £000	2013/14 £000
<b>Opening Capital Financing Requirement</b>	<b>8,034</b>	<b>3,565</b>
<b>Capital Investment</b>		
Property, Plant and Equipment	534	3,169
Investment Properties	0	0
Intangible Assets	0	6
Revenue Expenditure Funded from Capital under Statute	734	704
Loan (Long Term)	7,500	1,953
Debenture (Long Term Debtor)	1,588	2,500
	<b>10,356</b>	<b>8,332</b>
<b>Sources of Finance</b>		
Capital Receipts	(389)	(126)
Government grant and other contributions	(702)	(905)
Sums set aside from revenue:	(700)	0
Direct revenue contributions (capital reserves)	0	(2,380)
MRP	(535)	(452)
	<b>(2,326)</b>	<b>(3,863)</b>
<b>Closing Capital Financing requirements</b>	<b>16,064</b>	<b>8,034</b>
<b>Explanation of movements in year</b>		
Increase in underlying need to borrow (supported by government financial assistance)	0	0
Increase in underlying need to borrowing (unsupported by government financial assistance)	8,537	2,500
Finance lease added to balance sheet	28	2,421
Principal Repayment Finance Lease set aside from Revenue	(535)	(452)
<b>Increase /(Decrease) in Capital Financing Requirement</b>	<b>8,030</b>	<b>4,469</b>
<i>Net capital investment in year excluding finance leases added to Balance Sheet</i>	<i>10,328</i>	<i>5,911</i>

## Minimum Revenue Provision

The Council is obliged to make an annual charge to revenue for un-financed capital expenditure. The charge is known as Minimum Revenue Provision (MRP). The requirement is based on a simple duty for an authority to make an amount of MRP, which it considers to be "prudent". In 2014/15 the Council made MRP of £535,000. The amount relates to the Council's liability to repay the principal element on vehicles plant and equipment acquired under finance leases.

### 7f. Information on Assets Held

The main assets held by the Council are:

31 <sup>st</sup> March 2014 No.		31 <sup>st</sup> March 2015 No.
4	Town Halls and Council Offices	3
3	Markets	3
2	Industrial Estates	2
16	Public Conveniences	16
1	Depots	1
3	Leisure Centres	3
2	Cemeteries	2
1	Museums	1

The former Council Offices at Harborne Road, Cheadle were sold in the year.

### 7g. Construction Contracts and Capital Commitments

At 31 March 2015, the Council had no construction contracts in progress.

At 31 March 2015, the Authority has entered into two contracts for the construction or enhancement of Property, Plant and Equipment in 2015/16 and future years – these are shown in the table below.

Commitments of this nature at 31 March 2014 amounted to £1,020,000.

Scheme	Estimated Values £'000s	Period Investment will Take Place
Repairs to retaining wall at Jolliffe Street Car Park, Leek	116	2015-16
Bowling Green, Pavilion & Car Park at St. Lawrence Recreation Ground, Biddulph	440	2015-16

In addition there are several significant projects committed in the capital programme with contracts yet to be agreed. The major commitments are:

Scheme	Estimated Values £'000s	Period Investment will Take Place
Highway completion works Victoria Business Park, Biddulph	160	2015-16
Biddulph Sports Village : Play equipment at Halls Road Playing Fields	105	2015-16
Pitch drainage and improvements, Bagnall Playing Fields Bagnall Parish Council	65	2015-16

**Affordable Housing:** At 31 March 2015, the Council has a continuing commitment, as part of the Capital Programme, to provide a loan to Ascent Housing LLP, the Joint Venture Company set up with Your Housing Group to provide affordable housing across the district. At 31 March 2015 £13million of the Loan had been drawn. Further commitments over the next financial year amount to £7million.

**7h. Assets Held under Leases – Authority as the Lessee**

**Finance Leases**

The Council has acquired a number of buildings, refuse, sweep and parks vehicles under finance leases. The assets acquired under these leases are carried as Property, Plant and Equipment in the Balance Sheet at the following net amounts:

	31 March 2015	31 March 2014
	£000	£000
Other Land and Buildings	90	65
Vehicles, Plant, Furniture and Equipment	2,024	2,531
	<b>2,114</b>	<b>2,596</b>

Only peppercorn rentals are payable on leases relating to other land and buildings.

The Authority is committed to making minimum payments under these leases comprising settlement of the long-term liability for the interest in the property acquired by the Authority and finance costs that will be payable by the Authority in future years while the liability remains outstanding. The minimum lease payments are made up of the following amounts:

	31 March 2015	31 March 2014
	£000	£000
Finance lease liabilities (net present value of minimum lease payments):		
• current	391	515
• non-current	1,633	2,016
Finance costs payable in future years	594	612
<b>Minimum lease payments</b>	<b>2,618</b>	<b>3,143</b>

The minimum lease payments will be payable over the following periods:

	Minimum Lease Payments		Finance Lease Liabilities	
	31 March 2015	31 March 2014	31 March 2015	31 March 2014
	£000	£000	£000	£000
Not later than one year	489	622	391	515
Later than one year and not later than five years	1,901	1,957	1,460	1,506
Later than five years	228	564	173	510
	<b>2,618</b>	<b>3,143</b>	<b>2,024</b>	<b>2,531</b>



### **Operating Leases**

The Council uses leased cars, commercial vehicles, equipment and property financed under the terms of an operating lease. The amount charged under these arrangements in 2014/15 was £100,483 relating to vehicles, plant and equipment (2013/14 £111,263) Only peppercorn rentals are payable on leases relating to other land and buildings.

The future minimum lease payments due under non-cancellable leases in future years are shown in the table below:-

	<b>Vehicles, Plant &amp; Equipment 2014-15 £'000</b>
Leases expiring in 2015/16	62
Leases expiring between 2016/17 and 2019/20	31
Leases expiring after March 2020	0
<b>Total</b>	<b>93</b>

### **7i. Asset held for Leases – Authority as the Lessor**

#### **Finance Leases**

The Authority holds the freehold on a number of properties let to third parties under finance leases. There is no annual rent payable and the assets have no carrying value on the Balance Sheet. The Authority has acquired no assets specifically for the purpose of letting under finance leases or hire purchase agreements.

#### **Operating Leases**

The Authority lets a number of its properties, such as industrial units and office accommodation. In 2014/15 the rental income receivable from this source totalled £310,935 (2013/14 £251,206).

The future minimum lease payments receivable under non-cancellable leases in future years are:

	<b>31 March 2015 £000</b>	<b>31 March 2014 £000</b>
Not later than one year	134	114
Later than one year and not later than five years	150	175
Later than five years	173	185
	<b>457</b>	<b>474</b>

## 8. Cash and Cash Equivalents

The balance of Cash and Cash Equivalents is made up of the following elements:

	31 March 2015	31 March 2014
	£000	£000
Cash held by the Council	1	1
Bank Current Accounts	586	2,746
Short-Term Deposits	800	510
<b>Cash and Cash Equivalents Current Assets</b>	<b>1,387</b>	<b>3,257</b>
Bank Overdraft	(250)	(77)
<b>Cash and Cash Equivalents Current Liabilities</b>	<b>(250)</b>	<b>(77)</b>
<b>Total Cash and Cash Equivalents</b>	<b>1,137</b>	<b>3,180</b>

## 9. Debtors

An analysis of the bodies and individuals owing money to the Council is as below:

	31 March 2015	31 March 2014
	£000	£000
Central Government bodies	1,375	769
Other Local Authorities	1,768	792
NHS bodies	0	0
Other entities and individuals	2,136	1,851
LESS Bad Debt Provisions	(556)	(532)
<b>Total Short Term Debtors</b>	<b>4,723</b>	<b>2,880</b>

### Long Term Debtors

Debtors due over a period of longer than 12 months are classified as long-term debtors on the balance sheet. These consist of mortgage advances, previously granted on the Council's former housing stock; car loans, village hall loans; parish council loan; and the debenture and loan to Ascent Housing LLP.

The Council has entered into a joint venture with Your Housing Group to provide affordable housing across the District and has made a commitment to provide a £5,000,000 debenture. As at 31st March 2015, the full £5million debenture facility had been drawn by the Joint Venture company Ascent Housing LLP (£1,108,000 in 2011/12, £351,566 in 2012/13, £1,952,663 in 2013/14 and £1,587,771 in 2014/15). This has been disclosed as a long-term debtor on the Balance Sheet. However, because the interest charged on the debenture is currently set at a rate below which Ascent Housing LLP could expect to pay on a comparable loan from the market, the loan is deemed to be a material soft loan. Consequently, the value of the debenture is discounted to the present value of the future cash flows and the long-term debtor value has been adjusted to £2,768,000 to reflect this (see note 13 'Financial Instruments' for more detail).

The Council has also made a commitment to provide a £20,000,000 loan facility to Ascent Housing LLP. As at 31st March 2015, £13,000,000 of the loan facility had been drawn by Ascent Housing LLP, which is disclosed as a long-term debtor on the Balance Sheet.

Balances at the end of the year were as follows:

	31 March 2015	31 March 2014
	£000	£000
Ascent Loan	13,000	5,500
Ascent Debenture	2,768	1,852
Housing Advances -Council	6	8
Car Loans	17	9
Village Hall Loans	11	14
Parish Council Loan	20	0
<b>Long Term Debtors</b>	<b>15,822</b>	<b>7,383</b>

## 10. Creditors

An analysis of the bodies and individuals to whom the Council owes money is as below:

	31 March 2015	31 March 2014
	£000	£000
Central Government bodies	(1,249)	(642)
Other local authorities	(1,999)	(1,242)
Other entities and individuals	(1,815)	(1,860)
<b>Short Term Creditors</b>	<b>(5,063)</b>	<b>(3,744)</b>

## 11. Usable Reserves

This note sets out the amounts included in Usable Reserves.

	Balance at 1 April 2013 £'000	Transfers out 2013/14 £'000	Transfers In 2013/14 £'000	Balance at 31 March 2014 £'000	Transfers out 2014/15 £'000	Transfers in 2014/15 £'000	Balance at 31 March 2015 £'000
<b>General Fund Contingency Reserve</b>	2,200	(486)	1,257	2,971	(1,275)	1,287	2,983
<b>General Fund Earmarked Reserve:</b>							
Reserves for Capital schemes	3,079	(2,379)	0	700	(700)	925	925
Section 106 Commuted Sums	104	(7)	0	97	(7)	0	90
Building Control Reserve	38	(1)	0	37	(6)	0	31
Insurance Fund	196	0	56	252	(10)	100	342
Local Development Framework	40	0	0	40	0	0	40
Sports Promotion Reserve	50	0	0	50	0	0	50
Efficiency & Rationalisation Reserve	733	0	0	733	(100)	100	733
Pension	350	0	250	600	0	0	600
Community Reserve	50	0	0	50	0	0	50
Business Growth Reserve	47	0	0	47	0	0	47
Fuel Reserve	50	0	0	50	0	0	50
Land Charges	34	0	50	84	0	0	84
Localising Council Tax Benefit	0	0	80	80	0	0	80
Planning Appeals	0	0	50	50	0	50	100
IT Strategy	0	0	0	0	0	100	100
Unused Third Party Funds	487	(149)	65	403	(27)	96	472
<b>Total Earmarked Reserves</b>	<b>5,258</b>	<b>(2,536)</b>	<b>551</b>	<b>3,273</b>	<b>(850)</b>	<b>1,371</b>	<b>3,794</b>
<b>Capital Reserves</b>							
Usable Capital Receipts Reserve	33	(126)	93	0	(389)	389	0
Capital Grants Unapplied	462	(298)	0	164	0	0	164
<b>Total Capital Reserves</b>	<b>495</b>	<b>(424)</b>	<b>93</b>	<b>164</b>	<b>(389)</b>	<b>389</b>	<b>164</b>
<b>Total Usable Reserves</b>	<b>7,953</b>	<b>(3,446)</b>	<b>1,901</b>	<b>6,408</b>	<b>(2,514)</b>	<b>3,047</b>	<b>6,941</b>

The Council's Revenue Reserves are either held as a contingency; are earmarked for specific purposes; or are as a result of 'ring fencing'. A brief description of the reserves is given below.

Reserve	Nature of Reserve
General Fund for Capital Schemes	Earmarked to provide funding for the Council's Capital Strategy
General Fund (Contingency)	Both as a contingency and to temporarily hold balances to be fed back into the short term budgetary process.
Insurance Fund	To meet the cost of any residual MMI liabilities (see Note 14.); to meet the costs of claims which fall below a minimum claim level or for a peril that is uninsured; to fund risk management (RM) activity (per the Council's Risk Management Strategy).
Unused Third Party Funds	These are funds (grants and contributions) from third parties which are unused at the year end but will be used for specific purposes. The key issue is that in the main they will be used in specific pre-ordained areas
Other (earmarked)	These are revenue reserves established on a short term basis to provide funds for Council initiatives in the following areas: <ul style="list-style-type: none"> <li>- to further develop shared working arrangements</li> <li>- encouraging business growth in the district</li> <li>- supporting sports development</li> <li>- towards future pension liabilities</li> <li>- to dampen impact of fuel price variations</li> <li>- against potential Land Charge and Planning Appeal</li> <li>- to cover potential costs of localising Council Tax</li> <li>- local development framework</li> <li>- to continue the efficiency programme</li> <li>- implementation of the IT Strategy</li> </ul>
Building Control	The Council is required by statute to ring fence the profits and losses generated by the 'fee earning' service so as to ensure a breakeven position is achieved over any 3 year rolling period

## 12. Unusable Reserves

The total unusable reserves included on the balance sheet are shown in the table below, and each reserve is explained in more detail:

31 March 2014 £000		31 March 2015 £000
5,598	Revaluation Reserve	6,318
27,790	Capital Adjustment Account	26,562
(1,560)	Financial Instruments Adjustment Account	(2,231)
9	Deferred Capital Receipts Reserve	7
(34,819)	Pensions Reserve	(42,287)
(110)	Collection Fund Adjustment Account	(432)
(158)	Accumulated Absences Account	(178)
<b>(3,250)</b>	<b>Total Unusable Reserves</b>	<b>(12,241)</b>

## Revaluation Reserve

The Revaluation Reserve contains the gains made by the Authority arising from increases in the value of its Property, Plant and Equipment [and Intangible Assets]. The balance is reduced when assets with accumulated gains are:

- revalued downwards or impaired and the gains are lost
- used in the provision of services and the gains are consumed through depreciation, or
- disposed of and the gains are realised.

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account

2013/14		2014/15
£000	<b>Revaluation reserve</b>	£000
5,216	<b>Balance at 1 April</b>	5,598
535	Upward revaluations of assets	979
(32)	Downward revaluation of assets and impairment losses not charged to the Surplus/Deficit on the Provision of Services	(58)
503	<b>Surplus or deficit on revaluation of non-current assets not posted to the Surplus or Deficit on the Provision of Services</b>	921
(118)	Difference between fair value depreciation and historical cost depreciation	(143)
(3)	Accumulated gains on assets sold/ scrapped/ Other Movement	(58)
(121)	Amount written off to the Capital Adjustment Account	(201)
5,598	<b>Balance at 31 March</b>	6,318

## Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to an historical cost basis).

The Account is credited with the amounts set aside by the Authority as finance for the costs of acquisition, construction and enhancement.

The Account contains accumulated gains and losses on Investment Properties and gains recognised on donated assets that have yet to be consumed by the Authority.

The Account also contains revaluation gains accumulated on Property, Plant and Equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains.

2013/14 £000	<b>Capital Adjustment Account</b>	2014/15 £000
26,893	<b>Balance at 1 April</b>	27,790
	<i>Reversal of items relating to capital expenditure debited or credited to the CIES</i>	
(1,542)	• Charges for depreciation non current assets	(1,810)
0	• Impairment revaluation losses	(301)
17	• Impairment written back revaluation gain	120
0	• Revaluation losses on Property, Plant and Equipment	0
(14)	• Amortisation of intangible assets	(10)
(704)	• Revenue expenditure funded from capital under statute	(733)
(541)	• Derecognition of non current assets part of the gain/loss	(11)
(206)	• Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the CIES	(1,009)
(2,990)		(3,754)
121	Adjusting amounts written out of the Revaluation Reserve	200
<b>(2,869)</b>	<b>Net written out amount of the cost of non-current assets consumed in the year</b>	<b>(3,554)</b>
	<i>Capital financing applied in the year:</i>	
126	• Use of capital Receipts Reserve to finance new capital expenditure	389
607	• Capital grants and contributions credited to the CIES that have been applied to capital financing	702
298	• Applications of grants to capital financing from the Capital Grant Unapplied Account	0
452	• Statutory provision for the financing of capital investment	535
2,380	• Use of Earmarked Capital Reserve to finance new capital expenditure	700
	• Capital expenditure charged against the General Fund balances	
<b>3,863</b>		<b>2,326</b>
(97)	Movements in the market value of Investment Properties debited or credited to the CIES	0
<b>27,790</b>	<b>Balance at 31 March</b>	<b>26,562</b>

### Financial Instruments Adjustment Account

The Financial Instruments Adjustment Account (FIAA) absorbs the timing differences arising from the different arrangements for accounting for income and expenses relating to certain financial instruments and for bearing losses or benefiting from gains per statutory provisions.

The Authority uses the Account to recognise the accounting loss on material soft loans issued (see Financial Instruments note 13). The full accounting loss is debited to the Comprehensive Income and Expenditure Statement in the year of issuance and then reversed out of the General Fund Balance to the FIAA in the Movement in Reserves Statement. Over the period of the loan, the balance on the FIAA is reduced by the difference between the actual interest received on the soft loan and the notional interest that would have been received if the loan had been issued at market rate.

2013/14		2014/15
£000	Financial Adjustment Account	£000
(654)	<b>Balance at 1 April</b>	<b>(1,560)</b>
0	Premiums incurred in the year and charged to the CIES	0
0	Proportion of premiums incurred in previous financial years to be charged against the General Fund Balance in accordance with statutory requirements	0
(906)	Amount by which finance costs charged to the CIES are different from finance costs chargeable in the year in accordance with statutory requirements	(671)
<b>(1,560)</b>	<b>Balance at 31 March</b>	<b>(2,231)</b>

### Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post employment benefits and for funding benefits in accordance with statutory provisions. The Authority accounts for post employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs.

However, statutory arrangements require any benefits earned to be financed as the employer makes contributions to the pension fund (or eventually pays any pensions for which it is directly responsible). The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

2013/14		2014/15
£000	Pension Reserve	£000
(33,107)	<b>Balance at 1 April</b>	<b>(34,819)</b>
(74)	Remeasurement of the net defined benefit liability	(6,058)
(2,734)	Reversal of items relating to retirement benefits debited or credited to the Surplus or Deficit on the Provision of Services in the CIES	(2,734)
1,096	Employers pensions contributions and direct payments to pensioners payable in the year	1,324
<b>(34,819)</b>	<b>Balance at 31 March</b>	<b>(42,287)</b>

### Deferred Capital Receipts Reserve

The Deferred Capital Receipts Reserve holds the gains recognised on the disposal of non-current assets but for which cash settlement has yet to take place. Under statutory arrangements, the Authority does not treat these gains as usable for financing new capital expenditure until they are backed by cash receipts. When the deferred cash settlement takes place, amounts are transferred to the Capital Receipts Reserve.

2013/14		2014/15
£000	Deferred Capital Receipts Reserve	£000
16	Balance at 1 April	9
0	Transfer of deferred sale proceeds credited as part of the gain/loss on disposal to the CIES	0
(7)	Transfer to Capital Receipts Reserve upon receipt of cash	(2)
9	Balance at 31 March	7

### Collection Fund Adjustment Account

The Collection Fund Adjustment Account manages the differences arising from the recognition of council tax and non-domestic rates income in the Comprehensive Income and Expenditure Statement as it falls due from council tax payers and business rates payers compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Fund.

2013/14		2014/15
£000	Collection Fund Adjustment Account	£000
54	Balance at 1 April	(110)
(164)	Amount by which council tax and business rates income credited to the CIES is different from council tax income calculated for the year in accordance with statutory requirements	(322)
(110)	Balance at 31 March	(432)

### Accumulated Absences Account

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned but not taken in the year, for example annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the Account.

2013/14		2014/15
£000	Accumulated Absence Account	£000
(121)	Balance at 1 April	(158)
121	Settlement or cancellation of accrual made at the end of the preceding year	158
(158)	Amounts accrued at the end of the current year	(178)
(37)	Amount by which officer remuneration charged to the CIES on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	(20)
(158)	Balance at 31 March	(178)



### 13. Financial Instruments

The Council has carried out an analysis of all its financial assets and liabilities with regard to the Code and the results are set out in the following sections:

- a. Categories of Financial Instruments
- b. Material Soft Loans
- c. Re-classification
- d. Fair Value of Assets and Liabilities
- e. Income, Expense, Gains and Losses
- f. Impairment Review
- g. Risk Analysis

#### 13a. Categories of Financial Instruments

Accounting regulations require the “financial instruments” (investment, lending and borrowing of the Council) shown on the Balance Sheet to be further analysed into various defined categories. The investments, lending and borrowing disclosed in the Balance Sheet are made up of the following categories of “financial instruments”.

	Long Term		Current	
	31 March 2015 £000	31 March 2014 £000	31 March 2015 £000	31 March 2014 £000
<b>Investments</b>				
Loans and Receivables				
Available-for-sale financial assets	0	19	19	0
Cash Deposits	0	0	1,387	3,257
Fixed Term Deposits	0	0	2,518	3,268
<b>Total Investments</b>	<b>0</b>	<b>19</b>	<b>3,924</b>	<b>6,525</b>
<b>Debtors</b>				
Loans and Receivables	15,822	7,383	2,523 *	2,361
<b>Total Debtors</b>	<b>15,822</b>	<b>7,383</b>	<b>2,523</b>	<b>2,361</b>
<b>Borrowings</b>				
Financial Liabilities at Amortised Cost				
Fixed Term Borrowing	8,531	5,007	3,006	0
Bank Overdraft	0	0	250	77
<b>Total Borrowings</b>	<b>8,531</b>	<b>5,007</b>	<b>3,256</b>	<b>77</b>
<b>Other Long-Term Liabilities</b>				
Finance lease liabilities	1,633	2,016	391 **	515
<b>Total other long-term liabilities</b>	<b>1,633</b>	<b>2,016</b>	<b>391</b>	<b>515</b>
<b>Creditors</b>				
Financial liabilities at amortised cost	0	0	1,856 *	2,579
<b>Total Creditors</b>	<b>0</b>	<b>0</b>	<b>1,856</b>	<b>2,579</b>

\* Current Debtors / Creditors – the above table includes 'trade' debtors/creditors only, statutory debtors of £3.45m and statutory creditors of £2.816m are excluded. The current debtors figure is also gross of the bad debt provision of £0.556m, which is included in the balance sheet.

\*\* Current Deferred Liabilities – are included within the creditors figure on the balance sheet

### 13b. Material Soft Loans

The Council has entered into a joint venture with Your Housing to provide affordable housing across the District and has made a commitment to provide a £5,000,000 debenture. As at 31st March 2014, £3,412,229 of the debenture facility had been drawn by the Joint Venture company Ascent LLP. The remaining £1,587,771 was drawn in 2014/15; therefore the full £5,000,000 has now been drawn. The debenture is to be fully repaid within a 25 year period.

Interest charged on the debenture is currently set at a rate below which Ascent could expect to pay on a comparable loan from the market, therefore the loan is deemed to be a material soft loan. Consequently, the value of the debenture is discounted to the present value of the future cash flows.

	2014/15 £000	2013/14 £000
<b>Opening Balance</b>	1,852	805
Nominal value of new loan granted in the year	1,588	1,953
Fair value adjustment on initial recognition	(716)	(929)
Loans repaid	0	0
Impairment losses	0	0
Increase in discounted amount	44	23
Other changes	0	0
<b>Closing Balance at year end</b>	<b>2,768</b>	<b>1,852</b>

The interest rate at which the value of the debenture has been discounted has been arrived at by taking the rate at which the Authority could have borrowed at for the same period on the same day the loan was issued, plus an allowance to allow for the risk associated with lending to the Joint Venture.

The fair value adjustment of £716,000 has been charged to the Comprehensive Income and Expenditure Account in 2014/15, and then reversed out of the General Fund balance via the Movement in Reserves Statement to the Financial Instruments Adjustment Account. The Debenture is classified as a long-term debtor on the balance sheet, and is held at fair value. Over the 25 year period, the discounted amount will be increased by the difference between the actual interest received and the notional interest that would have been received if the loan had been made at the higher rate.

### 13c. Re-classification

No financial instruments were reclassified during 2014/15.

### 13d. Fair Value of Assets and Liabilities

The fair value of each class of financial assets and liabilities, which are carried in the balance sheet at amortised cost are disclosed below.

	31 March 2015		31 March 2014	
	Carrying Amount £000	Fair Value £000	Carrying Amount £000	Fair Value £000
<b>Loans and receivables</b>				
Cash deposits	1,387	1,387	3,257	3,257
Fixed term deposits	2,518	2,519	3,268	3,271
Debtors	2,523	2,523	2,361	2,361
<b>Total</b>	<b>6,428</b>	<b>6,429</b>	<b>8,886</b>	<b>8,889</b>
<b>Long-term Debtors</b>	15,822	15,822	7,383	7,383
<b>Available for sale assets(Conversion Stocks)</b>	19	23	19	23
<b>TOTAL</b>	<b>22,269</b>	<b>22,274</b>	<b>16,288</b>	<b>16,295</b>
<b>Financial liabilities at amortised cost</b>				
Local Authority Loans	11,537	11,560	5,007	4,968
Bank Overdraft	250	250	77	77
Creditors	2,247	2,247	2,579	2,579
<b>Total</b>	<b>14,034</b>	<b>14,057</b>	<b>7,663</b>	<b>7,624</b>
<b>Long-term Creditors</b>	1,633	1,633	2,016	2,016
<b>TOTAL</b>	<b>15,667</b>	<b>15,690</b>	<b>9,679</b>	<b>9,640</b>

Financial liabilities, financial assets (represented by loans and receivables) and long-term debtors and creditors are carried in the Balance Sheet at amortised cost. Their fair value can be assessed by calculating the present value of the cash flows that will take place over the remaining term of the instruments using assumptions as detailed below. Short-term debtors and creditors are carried at cost as this is a fair approximation of their value.

#### Loans and Receivables

The fair value of the Council's investments has been assessed by calculating the present value of future cash flows, which provides an estimate of the value of payments in the future in today's terms. The discount rate used in the calculation is equal to the current rate in relation to the same instrument with the same duration from a comparable lender on the date of valuation – 31 March 2015. The rates quoted in this valuation were obtained from Capita Asset Services (the Council's Advisors).

Overall, the fair value of the investments is only £1,691 greater than the carrying value. This is because the Authority's portfolio of investments includes a number of fixed rate loans where the interest receivable is higher than the rates available for similar loans at

the Balance Sheet date. This represents the notional future gain attributable to the commitment to fix investments at the rates obtained.

### **Long-term Debtors**

Long-term Debtors include a debenture and loan to Ascent Housing LLP, the Joint Venture company; car loans, village hall loan; parish council loan; and payments due from mortgaged properties. Interest is charged on the principal outstanding on mortgaged properties. This is set according to the Department of Communities and Local Government Standard National rate, consequently the fair value and carrying value are considered equal.

The debenture has been classified as a material soft loan; and has therefore been recognised in the balance sheet at fair value (as detailed in section b of this note).

### **Available-for-Sale**

The Council's purchased conversion stocks have a face value of £23,478. £23,405 of these conversion stocks were redeemed by the Bank of England on 1st April 2015. The stocks are currently held in the Balance Sheet at the carrying value as this is immaterially different to the face value at which they have been redeemed. The sale and income will be recognised in the Statement of Accounts for 2015/16.

### **Financial Liabilities at amortised cost**

The fair value of the Council's loans have been assessed by calculating the present value of future cash flows, which provides an estimate of the value of payments in the future in today's terms. The discount rate used in the calculation is equal to the current rate in relation to the same instrument with the same duration from a comparable lender on the date of valuation – 31 March 2015. The rates quoted in this valuation were obtained from Capita Asset Services (the Council's Advisors).

The calculations are made with the following assumptions:

- For PWLB debt, the discount rate used is the rate for new borrowing.
- For other market debt and investments the discount rate used is the rate available for an instrument with the same terms from a comparable lender.

Fair value is £22,614 less than the carrying amount because the Council's portfolio of loans includes seven fixed rate loans where the interest rate payable is less than the rates available for similar loans at the Balance Sheet date.

### **Long-term Creditors**

Long-term creditors relate to the future lease payments due on the Council's finance leases.

### 13e. Income, Expense, Gains and Losses

The total gains and losses recognised in the Comprehensive Income and Expenditure Statement in relation to financial instruments are illustrated below. The figures include the interest receivable and payable on investments and borrowings in 2014-15, and the accounting amendments made in relation to the fair value of the debenture to Ascent Housing LLP.

	2014/15				2013/14			
	Financial Liabilities	Financial Assets		Total	Financial Liabilities	Financial Assets		Total
	Financial Liabilities at amortised cost £000	Loans & Receivables £000	Available for Sale £000		Financial Liabilities at amortised cost £000	Loans & Receivables £000	Available for Sale £000	
Interest Expense	(199)	0	0	(199)	(51)	0	0	(51)
Reductions in fair value	0	(716)	0	(716)	0	(929)	0	(929)
<b>Total expense in Surplus or Deficit on the Provision of Services</b>	<b>(199)</b>	<b>(716)</b>	<b>0</b>	<b>(915)</b>	<b>(51)</b>	<b>(929)</b>	<b>0</b>	<b>(980)</b>
Interest Income	0	446	1	447	0	245	1	246
Increases in fair value	0	45	0	45	0	23	0	23
<b>Total Income in Surplus or Deficit on the Provision of Services</b>	<b>0</b>	<b>491</b>	<b>1</b>	<b>492</b>	<b>0</b>	<b>268</b>	<b>1</b>	<b>269</b>
Surplus/Deficit arising on revaluation of financial assets in Other CIES	0	0	0	0	0	0	0	0
<b>Net gain/(loss) for the year</b>	<b>(199)</b>	<b>(225)</b>	<b>1</b>	<b>(423)</b>	<b>(51)</b>	<b>(661)</b>	<b>1</b>	<b>(711)</b>

Included within the £199,000 interest expense incurred on financial liabilities at amortised cost is the interest payable on finance leases. Assets obtained under finance leases are capitalised in the balance sheet and depreciated over the shorter of the lease term and their useful economic lives. The annual lease payments are then allocated between the finance cost and the repayment of the liability so as to produce a constant rate of interest.

### 13f. Impairment Review

An impairment review has been carried out on the Authority's financial assets to assess the likelihood of repayment. The only asset category where impairment has been applied is general trade receivables. The result of which is included in the accounts as the bad debt provision. This is based on historical data and an analysis of individual debtors. Current and prior year outstanding debtors are impaired by a determined

percentage, except where 100% non-payment is assumed. The provision is allocated to services based on Debtors outstanding at 31 March 2015 and historical write offs.

### **13g. Risk Analysis**

The Authority's overall risk management programme focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the resources available to fund services. Risk management within the Council is overseen by the Audit & Accounts Committee in accordance with the Risk Management Strategy approved by Cabinet.

The Council fully adopted the Chartered Institute of Public Finance & Accountancy Treasury Management revised Code of Practice 2009, which required the Authority to approve annually in advance within the Treasury Management Strategy Statement:

- the Council's overall borrowing and investment position;
- the setting of Prudential and Treasury indicators (including exposure to fixed and variable rates and investments maturing beyond one year); and
- criteria for investing and selecting investment counterparties.

On adoption of the revised Code of Practice, the Authority's Audit and Accounts Committee has now been delegated the role of scrutinising the Treasury function.

The Council's treasury team implements the approved Treasury Strategy and maintains written Treasury Management Practices (TMP's) covering specific areas, such as interest rate risk, credit risk and the investment of surplus cash. The Council also has a Treasury Management Policy in place, which defines the policies and objectives of its treasury activities. The policy statement refers to the identification, monitoring and control of risk as the prime criteria by which the effectiveness of the Council's treasury management activities will be measured. Accordingly, the analysis and reporting of treasury management activities will focus on the risk implications for the Authority.

Exposure to financial risks is discussed in more detail below:

- **Credit risk** – the possibility that other parties might fail to pay amounts due to the Authority
- **Liquidity risk** – the possibility that the Authority might not have funds available to meet its commitments to make payments
- **Market risk** – the possibility that financial loss might arise for the Authority as a result of changes in such measures as interest rates

## Credit Risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Authority's customers. The following analysis summarises the Authority's potential maximum exposure to credit risk, based on experience of default and non-collection, adjusted to reflect current market conditions.

	Amount at 31st March 2015 £'000	Historical experience of default %	Historical experience adjusted for markets conditions at 31st March 2015 %	Estimated maximum exposure to default and non- collectability £'000	Estimated maximum exposure at 31st March 2015 £'000
Deposits with Banks & Financial Instruments	3,900	0.00%	0.00%	-	-
Customers (non-statutory sundry debtors)	2,523	7.71%	7.71%	223	223

The Authority's exposure to credit risk in relation to deposits with banks and financial institutions cannot be assessed generally as the risk of any institution failing to make repayments will be specific to individual institutions. A risk of irrecoverability applies to all the Authority's deposits, but there was no evidence at 31 March 2015 that this was likely to crystallise.

Customers are assessed, taking into account their financial position, past experience and other factors such as the recent downturn in the economy, with individual credit limits being set in accordance with internal ratings in accordance with parameters set by the Council. The overdue (greater than 28 days) amount from customers can be analysed by age as follows:

Period Overdue	Default Exposure		
	£'000	%	£'000
Less than three months	21,590	2.00%	432
Three to six months	5,488	17.00%	933
Six months to one year	8,368	17.00%	1,423
More than one year	283,556	70.00%	198,489
	<b>319,002</b>		<b>201,277</b>

The Council has registered an interest in the properties of two of the past due debtors outstanding included in the above, which total £36,519.

### ***Treasury Management – lending criteria***

The Council uses the creditworthiness methodology recommended by the Council's Treasury advisors. This has been incorporated into the Annual Investment Strategy, which outlines the minimum criteria as established by three of the main credit ratings agencies also including current market data. The Strategy also establishes group limits and recognises only Institutions in International Countries with a AAA (the maximum available) sovereignty rating.

All investments as at 31 March 2015 were held with institutions that domicile within the United Kingdom, as shown below:

<b>Financial Institution</b>	<b>Country of Domicile</b>	<b>Group/ Parent</b>	<b>Principal Amount Invested (£)</b>
National Westminster Bank Plc	UK	Royal Bank of Scotland Group	£582,645
Royal Bank of Scotland Plc	UK	Royal Bank of Scotland Group	£500,000
Lloyds Bank Plc	UK	Lloyds Banking Group Plc	£2,000,000
Bank of Scotland Plc	UK	Lloyds Banking Group Plc	£800,000
<b>Total Principal Invested</b>			<b>£3,882,645</b>
<i>Accrued Interest</i>			<i>£17,814.97</i>

## Liquidity Risk

### Investments

The Authority holds £3.9m in investments as at 31 March 2015. The Treasury Management Strategy establishes limits on investments that can be placed greater than one year, based on the core cashflow forecast. This is to ensure there are sufficient funds available to meet future capital commitments.

The in-house treasury team also monitor short-term liquidity on a daily basis to ensure there are adequate funds easily accessible to cover in-year payments such as precepts, salaries, payments to suppliers and central government. The maturity analysis of investments held at 31 March 2015 was as follows:

	£'000
Less than one Year	3,883
Greater than one Year	-
<b>Total</b>	<b>3,883</b>

### Borrowings

The Council has access to a facility to borrow from the Public Works Loans Board and can also borrow from market lenders for longer-term commitments.

The Council has limits in place to ensure that a significant proportion of its borrowing does not mature for repayment at any one time in the future to reduce the financial impact of re-borrowing at a time of unfavourable interest rates. The maturity structure of financial liabilities is as follows (original principal invested):



	31st March 2015	31st March 2014
Loans Outstanding	£000	£000
Public Works Loan Board	0	0
Market Debt	0	0
Local Authority Loans	11,500	5,000
<b>Total</b>	<b>11,500</b>	<b>5,000</b>
<i>Maturity Profile</i>		
Less than 1 Year	-	-
Between 1 and 5 years	11,500	5,000
<b>Total</b>	<b>11,500</b>	<b>5,000</b>

### Market Risk

The Authority is exposed to significant risk in terms of its exposure to interest rate movements on its investments. Movements in interest rates have a significant impact on the Authority. For example, a rise in interest rates would have the following effect:

Investments at variable rates – the interest income credited to the Comprehensive Income and Expenditure Statement would increase;

Investment at fixed rates – the fair value of the assets will fall (no impact on the balance sheet as all investments carried at carrying value).

The Council carries out its borrowing and investment function within the parameters set in its Treasury Management Strategy, which establishes interest rate exposure. The Council uses the services of a treasury advisor, who issue regular interest rate forecasts to aid decision making when placing investments and setting the annual investment income budget for the following year. Forecasts are updated and reported to the Audit & Accounts Committee, which allows any significant changes in interest rates to be reflected in current budget projections.

At 31 March 2015, if interest rates had been 1% higher with all other variables held constant, the financial effect would be:

	£'000
Increase in interest receivable on variable rate investments	(31)
Increase in interest payable on variable rate borrowings	0
<b>Impact on Other Comprehensive Income and Expenditure</b>	<b>(31)</b>
Decrease in Fair Value of Fixed Rate Borrowing	(4)
Decrease in Fair Value of Fixed Rate Investments	(314)

The impact of a 1% fall in interest rates would be as above but with the movements being reversed.

### **Price Risk**

The Authority does not invest in equity shares and is therefore not exposed to losses arising from movements in the prices of shares.

### **Foreign Exchange Risk**

The Authority has no financial assets or liabilities denominated in foreign currencies and thus no exposure to loss arising from movements in exchange rates.

## **14. Contingent Liabilities and Assets**

The disclosures made here are based on the FRS12 definitions of contingent assets and liabilities quoted in the Code:

- a possible obligation that arises from past events and whose existence will be confirmed only by the occurrence of one or more uncertain future events not wholly within the organisation's control; or
- a present obligation that arises from past events but is not recognised because:
  - it is not probable that a transfer of economic benefits will be required to settle the obligation, or
  - the amount of the obligation cannot be measured with sufficient reliability.

### **Contingent Liabilities**

#### **Municipal Mutual Insurance – Scheme of Arrangement**

Prior to 1992 the Council was insured by Municipal Mutual Insurance (MMI). When MMI ceased accepting new business in 1992/93 the Council was entered into a Scheme of Arrangement (SOA) under Section 425 of the Companies Act 1985. Under the terms of the Scheme, the Council became a scheme creditor, which means it may have to pay back part of all claims for which it has received settlements since 1993 in the event of the SOA being triggered. The Scheme of Arrangement was triggered on 13 November 2012 following the conclusion of long running legal proceedings. From that date Ernst & Young LLP became responsible for the management of the company's business, affairs and assets, in accordance with the terms of the Scheme. An initial levy of 15% was confirmed amounting to £9,000 in respect of Staffordshire Moorlands DC. This was paid during 2013/14. An annual review of the levy rate is required under the terms of the Scheme and this could lead to the rate being amended in future, either up or down.

Under the terms of the SOA, the Council has to meet 15% of any new insurance settlements, relating to its claims, made by MMI. An earmarked Insurance reserve, with a balance of £342,140, is currently available to mitigate the financial pressure created by the MMI levy and any other uninsured losses, which might occur in the future.

During 2014/15 £10,338 was taken from the Insurance reserve to meet the in-year MMI costs. At 31 March 2015 the Council's outstanding liability under the SOA stood at £80,600.

### **Planning – Public Inquiries / Judicial Reviews**

The Council is involved in the early stages of a number of planning-related legal proceedings. The modest cost involved in these to date, has been absorbed in the in-year revenue costs of the Authority. There is, however, potential for these costs to escalate in the future, as the legal process develops. It is too early to quantify the likely costs involved, which can be significantly increased if the Council is unsuccessful in defending a Public Inquiry and is held liable for the developers' costs.

### **Contingent Assets**

#### **Housing Capital Receipts**

As discussed in Note 3, the Council has accounted for the payment of pooling of capital receipts within the accounts as effective from 1 April 2004. If the legal challenge put forward by Capita Treasury Solutions Ltd (the Council's Treasury Advisors) was successful, the Council could benefit by approximately £48,000.

### **15. Events after the Balance Sheet Date**

The Statement of Accounts 2014/15 were authorised for issue on 29<sup>th</sup> September 2015 by Andrew P Stokes, Executive Director (Chief Finance Officer). Events after this date are not reflected in the financial statements or notes.

Where events taking place before this date provided information about conditions existing at 31 March 2015, the figures in the financial statements and notes have been adjusted in all material respects to reflect the impact of this information.

Enquiries with the Council's Principal Solicitor, Risk Manager and Head of Customer Services have confirmed that there are no other outstanding legal issues, insurance claims or ombudsman complaints, which are likely to have a significant impact on these financial statements.

## 16. Notes Relating to the Cash Flow Statement

This note provides further analysis of certain figures used in the Cash Flow Statement:

- a. Net cash flows from Operating Activities
- b. Operating Activities (Interest)
- c. Investing Activities
- d. Financing Activities

### 16a. Net cash flows from operating activities

2013/14 £'000		2014/15 £'000
(3,521)	<b>Net Surplus or (Deficit) on the Provision of Services</b>	(3,471)
	<b>Adjust net surplus or deficit on the provision of services for non cash movements</b>	
1,542	Depreciation	1,810
(17)	Impairment and downward valuations	192
14	Amortisation	10
0	Material Impairment losses on Investments debited to surplus or deficit on the provision of services in year	0
906	Reduction in fair value of Soft Loans (non Subsidiary) made in the year	716
0	Adjustment for internal interest charged	0
0	Adjustments for effective interest rates	0
7	Increase/ (Decrease) in Interest Creditors	30
796	Increase/ (Decrease) in Creditors	522
(56)	(Increase) /Decrease in Interest and Dividend Debtors	81
(997)	(Increase) /Decrease in Debtors	(67)
(16)	(Increase) /Decrease in Inventories	6
1,638	Pension Liability	866
189	Contributions to/ (from) Provisions	281
844	Carrying amount of non-current assets sold [property plant and equipment, investment property and intangible assets]	1,009
0	Carrying amount of short and long term investments sold	0
<b>4,850</b>		<b>5,456</b>
	<b>Adjust for items included in the net surplus or deficit on the provision of services that are investing or financing activities</b>	
(607)	Capital Grants credited to surplus or deficit on the provision of services	(702)
0	Proceeds from the sale of short and long term investments	(1,500)
(96)	Proceeds from the sale of property plant and equipment, investment property and intangible assets	(389)
<b>(703)</b>		<b>(2,591)</b>
<b>626</b>	<b>Net Cash Flows from Operating Activities</b>	<b>(606)</b>

**16b. Operating Activities (relating to Interest)**

The cash flows for operating activities include the following items:

2013/14		2014/15
£'000		£'000
167	Interest received	528
(44)	Interest paid	(169)

**16c. Investing Activities**

2013/14		2014/15
£'000		£'000
(724)	Purchase of property, plant and equipment, investment property and intangible assets	(513)
(9,250)	Purchase of short-term and long-term investments	(1,500)
(4,453)	Other payments for investing activities	(9,129)
142	Proceeds from the sale of property, plant and equipment, investment property and intangible asset	391
8,000	Proceeds from short-term and long-term investments	3,750
679	Other receipts from investing activities	539
<b>(5,606)</b>	<b>Net cash flows from investing activities</b>	<b>(6,462)</b>

**16d. Financing Activities**

2013/14		2014/15
£'000		£'000
1,970	Cash receipts or short and long-term borrowing	6,500
(99)	Other receipts from financing activities	(940)
(452)	Cash payments for the reduction of the outstanding liabilities	(535)
0	Other payments for financing activities	0
<b>1,419</b>	<b>Net cash flows from financing activities</b>	<b>5,025</b>

# Supplementary Statements

## Collection Fund Account

The Collection Fund Account is an agent's statement that reflects the statutory obligation for billing authorities to maintain a separate Collection Fund. The statement shows the transactions of the billing authority in relation to the collection from taxpayers and distribution to local authorities and the Government of council tax and non-domestic rates.

2013/14			2014/15		
Council Tax £000s	Business Rates £000s	Total £000s	Council Tax £000s	Business Rates £000s	Total £000s
	(17,801)				
	(30)				
(46,368)					
<b>(46,368)</b>	<b>(17,831)</b>	<b>(64,199)</b>			
<b>Income</b>					
				(18,042)	
				(66)	
			(46,884)		
			<b>(46,884)</b>	<b>(18,108)</b>	<b>(64,992)</b>
<b>Expenditure</b>					
<b>Preceptors</b>					
	8,826			9,051	
32,273	1,589		32,655	1,629	
5,580			5,646		
2,125	176		2,150	181	
5,751	7,061		5,819	7,240	
		<b>63,381</b>			<b>64,371</b>
<b>Distribution of Previous Year Surplus/ (Deficit)</b>					
				(92)	
271			397	(16)	
47			69		
18			26	(2)	
48			71	(74)	
		<b>384</b>			<b>379</b>
<b>Charges to the Collection Fund</b>					
202	165		71	166	
(84)	(25)		62	32	
	377			(39)	
	117			694	
				117	
		<b>752</b>			<b>1,103</b>
<b>46,231</b>	<b>18,286</b>	<b>64,517</b>	<b>46,966</b>	<b>18,887</b>	<b>65,853</b>
<b>(137)</b>	<b>455</b>	<b>318</b>	<b>82</b>	<b>779</b>	<b>861</b>
(433)	0	(433)	(570)	455	(115)
<b>(570)</b>	<b>455</b>	<b>(115)</b>	<b>(488)</b>	<b>1,234</b>	<b>746</b>

## Notes to the Collection Fund Account

### 1. Non-Domestic Rates (NDR)

From 1st April 2013 Central Government introduced the Business Rates Retention Scheme. Where previously Business Rates collected by local authorities were paid over to Central Government as part of a National Pool, under the retention scheme 40% of the Business Rates will now be retained by the Council; 50% will be paid to Central Government, 9% to the County Council, and 1% to the Fire & Rescue Authority.

Central Government continues to set a National Non-Domestic Rate Multiplier and, subject to the effects of transitional arrangements, local businesses pay rates calculated by multiplying their Rateable Value by that amount, adjusted by any applicable reliefs or exemptions.

2013/14		2014/15
£47,832,740	Total Non-Domestic Rateable Value at Year End	£48,050,265
47.1p	National Non-Domestic Rate Multiplier	48.2p

### 2. Council Tax Base

Council Tax income derives from charges raised according to the value of residential properties that have been classified into 8 bands, based on valuations as at 1 April 1991. Individual charges are calculated by estimating the amount of income required from the Collection Fund by County Council, Police Authority, Fire & Rescue Authority and this Council, and dividing this total figure by the Council Tax Base. The Council Tax base for the year was calculated as follows:

Valuation Band	Proportion of Band D Charge (ninths)	No of Dwellings in Valuation List		Number of Band D Equivalent Dwellings	
		2013/14	2014/15	2013/14	2014/15
Band A	6	9,420	9,452	3,908	3,995
Band B	7	10,279	10,305	6,235	6,331
Band C	8	10,482	10,496	7,921	8,008
Band D	9	6,091	6,093	5,431	5,443
Band E	11	4,161	4,186	4,666	4,724
Band F	13	1,886	1,888	2,498	2,525
Band G	15	750	755	1,137	1,151
Band H	18	33	33	35	31
<b>Total</b>		<b>43,102</b>	<b>43,208</b>	<b>31,831</b>	<b>32,208</b>
Deduction for non-collection, new build, demolition and other adjustments				(414)	(419)
Additional properties and adjustments during the year				0	0
<b>Council Tax Base (Band D equivalent)</b>				<b>31,417</b>	<b>31,789</b>

### 3. The Fund Balance

Prior to the end of each year, the year-end surplus or deficit on the Collection Fund for both Council Tax and Business Rates is estimated in order that it can be distributed amongst the billing and precepting authorities along with the Precepts for the coming year. The declaration has to be made on 15 January each year for Council Tax and 31 January for Business Rates. The estimated surplus/ deficits declared for the 2013/14 year were a £563,510 surplus for Council Tax and a deficit of £184,270 for Business Rates, both of which have been distributed in 2014/15.

For Council Tax, the estimated surplus was apportioned amongst the Preceptors in proportion to the value of their respective demands and precepts made on the Collection Fund for 2014/15. For Business Rates, the estimated deficit was apportioned using the prescribed proportions of 50% (Central Government), 40% (Billing Authority), 9% (County Council), and 1% (Fire Authority).

2013/14 Council Tax	2013/14 Business Rates		2014/15 Council Tax Precept	2014/15 Business Rates Precept	Distribution of Council Tax Estimated Surplus / (Deficit)	Distribution of Business Rates Estimated Surplus / (Deficit)	2014/15 Council Tax Total	2014/15 Business Rates Total
£000s	£000s	Precepting Authorities	£000s	£000s	£000s	£000s	£000s	£000s
	8,826	Central Government		9,051		(92)		8,959
32,544	1,589	Staffordshire County Council	32,655	1,629	398	(16)	33,053	1,613
5,627		Staffordshire Police Authority	5,646		69		5,715	
2,143	176	Staffordshire Fire & Rescue Authority	2,150	181	26	(2)	2,176	179
40,314	10,591	<b>Precepting Authorities</b>	<b>40,451</b>	<b>10,861</b>	<b>493</b>	<b>(110)</b>	<b>40,944</b>	<b>10,751</b>
4,780	7,061	Staffordshire Moorlands District Council	4,789	7,240	71	(74)	4,860	7,166
256		Cheadle Town Council	225				225	
231		Biddulph Town Council	233				233	
100		Leek Town Council	135				135	
432		Parish Councils	437				437	
5,799	7,061	<b>Staffordshire Moorlands DC</b>	<b>5,819</b>	<b>7,240</b>	<b>71</b>	<b>(74)</b>	<b>5,890</b>	<b>7,166</b>
46,113	17,652	<b>Total Call on Fund</b>	<b>46,270</b>	<b>18,101</b>	<b>564</b>	<b>(184)</b>	<b>46,834</b>	<b>17,917</b>

On the 2014/15 Collection Fund, the accounts record an in-year deficit of £82,819 for Council Tax and an in-year deficit of £778,847 for Business Rates.

The balance at 31 March 2015 has been disaggregated for the purpose of these Accounts to attribute relevant amounts to the precepting Authorities' debtor and creditor accounts and those of the billing Council as follows:

2013/14		2014/15		2014/15	
Council Tax Cumulative Surplus/ (Deficit)	Business Rates Cumulative Surplus/ (Deficit)	Council Tax In Year Surplus/ (Deficit)	Business Rates In Year Surplus/ (Deficit)	Council Tax Cumulative Surplus/ (Deficit)	Business Rates Cumulative Surplus/ (Deficit)
£000s	£000s	£000s	£000s	£000s	£000s
	(228)		(389)		(617)
72	(182)	(10)	(312)	62	(494)
402	(41)	(58)	(70)	344	(111)
70		(10)		60	
26	(4)	(4)	(8)	22	(12)
570	(455)	<b>Balance at 31 March</b>	<b>(82)</b>	<b>488</b>	<b>(1,234)</b>

The Council Tax cumulative surplus amounts attributable to the County Council, Police Authority and Fire & Rescue Authorities above are shown as creditors in the 2014/15 Balance Sheet; the Business Rates cumulative deficit amounts attributable to Central Government, the County Council and Fire & Rescue Authority above are shown as debtors in the 2014/15 Balance Sheet.



#### 4. Council Tax & Non-Domestic Rates Income reported on the Comprehensive Income & Expenditure Statement

The Comprehensive Income & Expenditure Statement includes income from Council Tax & Non-Domestic Rates in "Taxation and Non-Specific Grant Income & Expenditure"; this is further detailed in Note 3c in the Notes to the Financial Statements. A reconciliation between the income as reported in the table above and that shown in Note 3c follows:

2013/14 Council Tax	2013/14 Business Rates		2014/15 Council Tax	2014/15 Business Rates
£000	£000		£000	£000
(5,817)	(2,199)	<b>Note 3c Taxation and Non-Specific Grant</b> Council Tax Income	(5,880)	
		Non-Domestic Rates Retention		(1,983)
(5,751)	(7,061)	SMDC Precept	(5,819)	(7,240)
(48)	0	(Surplus)/ Deficit Distributed in the Year	(71)	74
(18)	182	Actual (Surplus)/ Deficit recorded at 31st March	10	312
	141	NDR Levy paid to Staffordshire County Council		244
	4,539	NDR Tariff paid to Central Government		4,627
<b>(5,817)</b>	<b>(2,199)</b>	<b>Total</b>	<b>(5,880)</b>	<b>(1,983)</b>
<b>0</b>	<b>0</b>	<b>Variance</b>	<b>0</b>	<b>0</b>

#### 5. Community Charge

Outstanding arrears in respect of Community Charge are still being collected and these amounts are credited directly to the Council's General Fund.

# Accounting Policies

## 1. General Principles

The Statement of Accounts summarises the Authority's transactions for the 2014/15 financial year and its position at the year-end of 31 March 2015. The Authority is required to prepare an annual Statement of Accounts by the Accounts and Audit Regulations 2011. Those Regulations require the Statement of Accounts to be prepared in accordance with proper accounting practices. These practices primarily comprise the Code of Practice on Local Authority Accounting in the United Kingdom 2014/15 and the Service Reporting Code of Practice (SeRCOP) 2014/15, supported by International Financial Reporting Standards (IFRS) and statutory guidance issued under section 12 of the 2003 Act.

The accounting convention adopted in the Statement of Accounts is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

## 2. Accruals of Income and Expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Revenue from the sale of goods is recognised when the Authority transfers the significant risks and rewards of ownership to the purchaser and it is probable that economic benefits or service potential associated with the transaction will flow to the Authority.
- Revenue from the provision of services is recognised when the Authority can measure reliably the percentage of completion of the transaction and it is probable that economic benefits or service potential associated with the transaction will flow to the Authority.
- Supplies are recorded as expenditure when they are consumed – where there is a gap between the date supplies are received and their consumption; they are carried as stock on the Balance Sheet.
- Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made.
- Interest receivable on investments and payable on borrowings is accounted for respectively as income and expenditure on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract.
- Where revenue and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where debts may not be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.

## 3. Cash and Cash Equivalents

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours.

Cash equivalents are highly liquid investments that mature in no more than three months or less from the date of acquisition and that are readily convertible to

known amounts of cash with insignificant risk of change in value.

In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Authority's cash management.

## 4. Exceptional Items

When items of income and expense are material, their nature and amount is disclosed separately, either on the face of the Comprehensive Income and Expenditure Statement or in the notes to the accounts, depending on how significant the items are to an understanding of the Authority's financial performance.

## 5. Prior Period Adjustments, Changes in Accounting Policies and Estimates and Errors

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Authority's financial position or financial performance.

Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

## 6. Charges to Revenue for Non-Current Assets

Services, support services and trading accounts are debited with the following amounts to record the cost of holding fixed assets during the year:

- Depreciation attributable to the assets used by the relevant service;
- Revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off;
- Amortisation of intangible fixed assets attributable to the service.

The Authority is not required to raise council tax to fund depreciation, revaluation and impairment losses or amortisations. However, it is required to make an annual contribution from revenue towards the reduction in its overall borrowing requirement equal to an amount calculated on a prudent basis determined by the authority in accordance with statutory guidance.

Depreciation, revaluation and impairment losses and amortisations are therefore replaced by the contribution in the General Fund Balance [Minimum Revenue Provision (MRP) or loans fund principal], by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

## 7. Employee Benefits

### Benefits Payable during Employment

Short-term employee benefits are those due to be settled within 12 months of the year-end. They include such benefits as salaries, paid annual leave and paid sick leave, bonuses and non-monetary benefits for current employees and are recognised as an expense for services in the year in which employees render service to the Authority. An accrual is made for the cost of holiday entitlements (or any form of leave, e.g. time off in lieu) earned by employees but not taken before the year-end which employees can carry forward into the next financial year. The accrual is made at the salary rates applicable in the following accounting year, being the period in which the employee takes the benefit. The accrual is charged to Surplus or Deficit on the Provision of Services, but then reversed out through the Movement in Reserves Statement so that holiday benefits are charged to revenue in the financial year in which the holiday absence occurs.

### Termination Benefits

Termination benefits are amounts payable as a result of a decision by the Authority to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy and are charged on an accruals basis in the Comprehensive Income and Expenditure Statement when the Authority is demonstrably committed to the termination of the employment of an officer or group of officers or making an offer to encourage voluntary redundancy.

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end.

### Post Employment Benefits

Employees of the Authority are members of The Local Government Pensions Scheme, administered by Staffordshire County Council.

The scheme provides defined benefits to members (retirement lump sums and pensions), earned as employees worked for the Authority.

#### The Local Government Pension Scheme

The Staffordshire Pension Fund is part of the Local Government Pension Scheme, and is accounted for as a defined benefit scheme. Those liabilities, of the Staffordshire Pension Fund, attributable to the Authority, are included in the Balance Sheet on an actuarial basis using the projected unit method – i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, and projections of future earnings for current employees.

Liabilities are discounted to their value at current prices, using a discount rate determined by the

actuary (based on the indicative rate of return on high quality corporate bond).

The assets of the Staffordshire Pension Fund attributable to the Authority are included in the Balance Sheet at fair value:

- quoted securities – current bid price
- unquoted securities – professional estimate
- unlisted securities – current bid price
- property – market value.

The change in the net pension's liability is analysed into seven components:

- Current service cost – the increase in liabilities as a result of years of service earned this year – allocated in the Comprehensive Income and Expenditure Statement to the services for which the employees worked;
- Past service cost – the increase in liabilities arising from current year decisions whose effect relates to years of service earned in earlier years – debited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement;
- Interest cost on defined benefit obligations – the expected increase in the present value of liabilities during the year as they move one year closer to being paid – debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement;
- Interest income on plan assets – the annual investment return on the fund assets attributable to the Authority, based on an average of the expected long-term return – credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement;
- Effects of settlements - the result of actions to relieve the Authority of further legal or constructive obligation for part or all of the benefits provided under a defined benefit plan – debited or credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement as part of Non Distributed Costs;
- Actuarial gains and losses (Remeasurements) – changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions; split between financial and demographic assumptions, this is debited to the Pensions Reserve;
- Contributions paid to the Staffordshire pension fund – cash paid as employer's contributions to the pension fund in settlement of liabilities; not accounted for as an expense.

Statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the Pension Fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, this means that there are appropriations to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact to the General Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

### **Discretionary Benefits**

The Authority also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

### **8. Events after the Balance Sheet Date**

Events after the Balance Sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of events can be identified:

- Those that provide evidence of conditions that existed at the end of the reporting period – the Statement of Accounts is adjusted to reflect such events; and
- Those that are indicative of conditions that arose after the reporting period – the Statement of Accounts is not adjusted to reflect such events, but where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

### **9. Financial Instruments**

#### **Financial Liabilities**

Financial liabilities are recognised on the Balance Sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value and are carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised.

For borrowings that the Authority has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest); and interest charged to the Comprehensive Income and Expenditure Statement is the amount payable for the year according to the loan agreement.

#### **Financial Assets**

Financial assets are classified into two types:

- Loans and receivables – assets that have fixed or determinable payments but are not quoted in an active market; and
- Available-for-sale assets – assets that have a quoted market price and/or do not have fixed or determinable payments.

#### **Loans and Receivables**

Loans and receivables are recognised on the Balance Sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to the Financing and Investment

Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument.

For most of the loans that the Authority has made, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the Comprehensive Income and Expenditure Statement is the amount receivable for the year in the loan agreement.

When soft loans at less than market rates are made, a loss is recorded in the Comprehensive Income and Expenditure Statement (debited to the appropriate service) for the present value of the interest that will be foregone over the life of the instrument, resulting in a lower amortised cost than the outstanding principal. Interest is credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement at a marginally higher effective rate of interest than the rate receivable from the voluntary organisations, with the difference serving to increase the amortised cost of the loan in the Balance Sheet. Statutory provisions require that the impact of soft loans on the General Fund Balance is the interest receivable for the financial year – the reconciliation of amounts debited and credited to the Comprehensive Income and Expenditure Statement to the net gain required against the General Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Movement in Reserves Statement.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made, the asset is written down and a charge made to the relevant service (for receivables specific to that service) or the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate.

Any gains and losses that arise on the de-recognition of an asset are credited or debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement

#### **Available-for-Sale Assets**

Available-for-sale assets are recognised on the Balance Sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured and carried at fair value. Where the asset has fixed or determinable payments, annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest receivable are based on the amortised cost of the asset multiplied by the effective rate of interest for the instrument. Where there are no fixed or determinable payments, income (e.g. dividends) is credited to the Comprehensive Income and Expenditure Statement when it becomes receivable by the Authority.

Assets are maintained in the Balance Sheet at fair value. Values are based on the following principles:

Instruments with quoted market prices – the market price;  
Other instruments with fixed and determinable payments – discounted cash flow analysis;  
Equity shares with no quoted market prices – independent appraisal of company valuations.

Changes in fair value are balanced by an entry in the Available-for-Sale Reserve and the gain/loss is recognised in the Surplus or Deficit on Revaluation of Available-for-Sale Financial Assets. The exception is where impairment losses have been incurred – these are debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement, along with any net gain or loss for the asset accumulated in the Available-for-Sale Reserve.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made (fixed or determinable payments) or fair value falls below cost, the asset is written down and a charge made to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. If the asset has fixed or determinable payments, the impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate. Otherwise, the impairment loss is measured as any shortfall of fair value against the acquisition cost of the instrument.

Any gains and losses that arise on the de-recognition of the asset are credited or debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement, along with any accumulated gains or losses previously recognised in the Available-for-Sale Reserve.

Where fair value cannot be measured reliably, the instrument is carried at cost (less any impairment losses).

#### **10. Government Grants and Contributions**

Whether paid on account, by instalments or in arrears, government grants and third party contributions and donations are recognised as due to the Authority when there is reasonable assurance that:

- the Authority will comply with the conditions attached to the payments; and
- the grants or contributions will be received.

Amounts recognised as due to the Council are not credited to the Comprehensive Income and Expenditure Statement until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset acquired using the grant or contribution are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as creditors. When conditions are satisfied, the grant or contribution is credited to the relevant service line or Taxation and Non-Specific

Grant Income in the Comprehensive Income and Expenditure Statement.

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance in the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied reserve. Where it has been applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

#### **11. Intangible Assets**

Expenditure on non-monetary assets that do not have physical substance but are controlled by the Authority as a result of past events (e.g. software licences) is capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the Authority.

Internally generated assets are capitalised where it is demonstrable that the project is technically feasible and is intended to be completed (with adequate resources being available) and the Authority will be able to generate future economic benefits or deliver service potential by being able to sell or use the asset. Expenditure is capitalised where it can be measured reliably as attributable to the asset and is restricted to that incurred during the development phase (research expenditure cannot be capitalised).

Expenditure on the development of websites is not capitalised if the website is solely or primarily intended to promote or advertise the Authority's goods or services.

Intangible assets are measured initially at cost. Amounts are only revalued where the fair value of the assets held by the Authority can be determined by reference to an active market. In practice, no intangible asset held by the Authority meets this criterion, and they are therefore carried at amortised cost. The depreciable amount of an intangible asset is amortised over its useful life to the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

An asset is tested for impairment whenever there is an indication that the asset might be impaired – any losses recognised are posted to the relevant service line(s) in the Comprehensive Income and Expenditure Statement. Any gain or loss arising on the disposal or abandonment of an intangible asset is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement.

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation, impairment losses and disposal gains and losses are not permitted to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

## 12. Interests in Companies and Other Entities

The Authority has a material interest in Ascent Housing LLP which is a joint venture between the Council and Your Housing Group.

The results of this Joint Venture have been consolidated into the Group Accounts of the Council using the equity method of consolidation under the provisions of IFRS11 Joint Arrangements, IAS28 Interests in Associates and Joint Ventures (as amended in 2011) and IFRS12 Disclosures of Interests in Other Entities.

## 13. Inventories and Long Term Contracts

Inventories are included in the Balance Sheet at the lower of cost and net realisable value.

The cost of inventories is assigned using the [FIFO] costing formula.

Long term contracts are accounted for on the basis of charging the Surplus or Deficit on the Provision of Services with the value of works and services received under the contract during the financial year.

## 14. Investment Property

Investment properties are those that are used solely to earn rentals and/or for capital appreciation. The definition is not met if the property is used in any way to facilitate the delivery of services or production of goods or is held for sale.

Investment properties are measured initially at cost and subsequently at fair value, based on the amount at which the asset could be exchanged between knowledgeable parties at arm's-length. Properties are not depreciated but are revalued annually according to market conditions at the year-end. Gains and losses on revaluation are posted to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The same treatment is applied to gains and losses on disposal.

Rentals received in relation to investment properties are credited to the Financing and Investment Income line and result in a gain for the General Fund Balance. However, revaluation and disposal gains and losses are not permitted by statutory arrangements to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

## 15. Jointly Controlled Operations and Jointly Controlled Assets

Jointly controlled operations are activities undertaken by the Authority in conjunction with other venturers that involve the use of the assets and resources of the venturers rather than the establishment of a separate entity. The Authority recognises on its Balance Sheet the assets that it controls and the liabilities that it incurs and debits and credits the Comprehensive Income and Expenditure Statement with the expenditure it incurs and the share of income it earns from the activity of the operation.

Jointly controlled assets are items of property, plant or equipment that are jointly controlled by the Authority and other venturers, with the assets being used to obtain benefits for the venturers. The Joint Venture does not involve the establishment of a separate entity. The Authority accounts for only its share of the jointly controlled assets, the liabilities and expenses that it incurs on its own behalf or jointly with others in respect of its interest in the Joint Venture and income that it earns from the venture.

## 16. Leases

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases.

Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification.

Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is dependent on the use of specific assets.

### *The Authority as Lessee*

#### **Finance Leases**

Property, plant and equipment held under finance leases is recognised on the Balance Sheet at the commencement of the lease at the lower of its purchase price at the lease's inception or the present value of the minimum lease payments. The asset recognised is matched by a liability for the obligation to pay the lessor. If applicable, any initial direct costs of the Authority are added to the carrying amount of the asset and any premiums paid on entry into a lease are applied to writing down the lease liability. Contingent rents are charged as expenses in the periods in which they are incurred.

Lease payments are apportioned between:

- a principal charge for the acquisition of the interest in the property, plant or equipment – applied to write down the lease liability; and
- a finance charge (debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement).

Property, Plant and Equipment recognised under finance leases is accounted for using the policies applied generally to such assets, subject to depreciation being charged over the lease term if this is shorter than the asset's estimated useful life (where ownership of the asset does not transfer to the authority at the end of the lease period).

The Authority is not required to raise council tax to cover depreciation or revaluation and impairment losses arising on leased assets. Instead, a prudent annual contribution is made from revenue funds towards the deemed capital investment in accordance with statutory requirements. Depreciation and revaluation and impairment losses are therefore substituted by a revenue contribution in the General Fund Balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

### **Operating Leases**

Rentals paid under operating leases are charged to the Comprehensive Income and Expenditure Statement as an expense of the services benefitting from use of the leased property, plant or equipment. Charges are made on a straight-line basis over the life of the lease; even if this does not match the pattern of payments (e.g. there is a rent-free period at the commencement of the lease).

### **The Authority as Lessor Finance Leases**

Where the Authority grants a finance lease over a property or an item of plant or equipment, the relevant asset is written out of the Balance Sheet as a disposal. At the commencement of the lease, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. A gain, representing the Authority's net investment in the lease, is credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal matched by a lease (long-term debtor) asset in the Balance Sheet.

Lease rentals receivable are apportioned between:

- a charge for the acquisition of the interest in the property – applied to write down the lease debtor (together with any premiums received); and
- finance income (credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement).

The gain credited to the Comprehensive Income and Expenditure Statement on disposal is not permitted by statute to increase the General Fund Balance and is required to be treated as a capital receipt.

Where a premium has been received, this is posted out of the General Fund Balance to the Capital Receipts Reserve in the Movement in Reserves Statement. Where the amount due in relation to the lease asset is to be settled by the payment of rentals in future financial years, this is posted out of the General Fund Balance to the Deferred Capital Receipts Reserve in the Movement in Reserves Statement.

When the future rentals are received, the element for the capital receipt for the disposal of the asset is used to write down the lease debtor. At this point, the deferred capital receipts are transferred to the Capital Receipts Reserve.

The written-off value of disposals is not a charge against council tax, as the cost of fixed assets is fully provided for under separate arrangements for capital financing. Amounts are therefore appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

### **Operating Leases**

Where the Authority grants an operating lease over a property or an item of plant or equipment, the asset is retained in the Balance Sheet. Rental income is credited to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Credits are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments (e.g. there is a premium paid at the commencement of the lease). Initial direct

costs incurred in negotiating and arranging the lease are added to the carrying amount of the relevant asset and charged as an expense over the lease term on the same basis as rental income.

### **17. Overheads and Support Services**

The costs of overheads and support services are charged to those that benefit from the supply or service in accordance with the costing principles of the Service Reporting Code of Practice 2013/14. The total absorption costing principle is used – the full cost of overheads and support services are shared between users in proportion to the benefits received, with the exception of:

- Corporate and Democratic Core – costs relating to the Authority's status as a multi functional, democratic organisation; and
- Non Distributed Costs – the cost of discretionary benefits awarded to employees retiring early and impairment losses chargeable on Assets Held for Sale.

These two cost categories are defined in SeRCOP and accounted for as separate headings in the Comprehensive Income and Expenditure Statement, as part of Net Expenditure on -Continuing Services.

### **18. Property, Plant and Equipment**

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment.

#### **Recognition**

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the Authority and the cost of the item can be measured reliably. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential (i.e. repairs and maintenance) is charged as an expense when it is incurred.

#### **Measurement**

Assets are initially measured at cost, comprising:

- The purchase price;
- Any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management; and
- The initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located.

The Authority does not capitalise borrowing costs incurred whilst assets are under construction.

The cost of assets acquired other than by purchase is deemed to be its fair value, unless the acquisition does not have commercial substance (i.e. it will not lead to a variation in the cash flows of the Authority). In the latter case, where an asset is acquired via an exchange, the cost of the acquisition is the carrying amount of the asset given up by the Authority.

Donated assets are measured initially at fair value. The difference between fair value and any consideration paid is credited to the Taxation and Non-Specific Grant Income line of the Comprehensive Income and Expenditure Statement,

unless the donation has been made conditionally. Until conditions are satisfied, the gain is held in the Donated Assets Account. Where gains are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance to the Capital Adjustment Account in the Movement in Reserves Statement.

Assets are then carried in the Balance Sheet using the following measurement bases:

- Infrastructure, community assets and assets under construction – depreciated historical cost;
- Dwellings – fair value, determined using the basis of existing use value for social housing (EUV-SH);
- All other assets – fair value, determined as the amount that would be paid for the asset in its existing use (existing use value – EUV).

Where there is no market-based evidence of fair value because of the specialist nature of an asset, depreciated replacement cost (DRC) is used as an estimate of fair value.

Where non-property assets that have short useful lives or low values (or both), depreciated historical cost basis is used as a proxy for fair value.

Assets included in the Balance Sheet at fair value are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their fair value at the year-end, but as a minimum every five years.

Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. Exceptionally, gains might be credited to the Comprehensive Income and Expenditure Statement where they arise from the reversal of a loss previously charged to a service.

Where decreases in value are identified, they are accounted for by:

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains); and
- Where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

### **Impairment**

Assets are assessed at each year-end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for by:

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the

carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains); and

- Where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

### **Depreciation**

Depreciation is provided for on all Property, Plant and Equipment assets by the systematic allocation of their depreciable amounts over their useful lives. An exception is made for assets without a determinable finite useful life and assets that are not yet available for use (i.e. assets under construction).

Depreciation is calculated on the following bases:

- Dwellings and other buildings – straight-line allocation over the useful life of the property as estimated by the valuer;
- Vehicles, plant, furniture and equipment – a percentage of the value of each class of assets in the Balance Sheet, as advised by a suitably qualified officer; and
- Infrastructure – straight-line allocation over 25 years.

Where a Property, Plant and Equipment asset has major components whose cost is significant in relation to the total cost of the item, the components are depreciated separately. (See “Componentisation” below).

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

### **Disposals and Non-current Assets Held for Sale**

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an Asset Held for Sale. The asset is revalued immediately before reclassification and then carried at the lower of this amount and fair value less costs to sell. Where there is a subsequent decrease to fair value less costs to sell, the loss is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Gains in fair value are recognised only up to the amount of any previously losses recognised in the Surplus or Deficit on Provision of Services. Depreciation is not charged on Assets Held for Sale.

If assets no longer meet the criteria to be classified as Assets Held for Sale, they are reclassified back to non-current assets and valued at the lower of their carrying amount before they were classified as held for sale; adjusted for depreciation, amortisation or revaluations that would have been recognised had they not been classified as Held for Sale, and their recoverable amount at the date of the decision not to sell.



Assets that are to be abandoned or scrapped are not reclassified as Assets Held for Sale.

When an asset is disposed of or decommissioned, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposals (if any) are credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal). Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Amounts received for a disposal in excess of £10,000 are categorised as capital receipts. The balance of receipts is required to be credited to the Capital Receipts Reserve, and can then only be used for new capital investment [or set aside to reduce the Authority's underlying need to borrow (the capital financing requirement)]. Receipts are appropriated to the Reserve from the General Fund Balance in the Movement in Reserves Statement.

The written-off value of disposals is not a charge against council tax, as the cost of fixed assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

#### Componentisation

A formal Componentisation policy has been adopted in accordance with the requirements of International Reporting Standards effective from 2010/11. The policy applies to all categories of Property, Plant and Equipment which meet the following criteria:

- Individual assets and groups of similar assets, whether held at historic cost or current cost, with a gross carrying value of £800,000 and above will be considered for the purposes of componentisation.
- Items below this level will be disregarded as the impact upon the total cost of service is not considered material.
- Assets that are above the £800,000 threshold will be 'componentised' where the cost of the component is significant in relation to the overall cost of the asset. A component will be deemed significant where it represents 20% of the total cost of the overall asset at the time of acquisition or construction and where the component element has a significantly different useful life and/or method of depreciation to the main asset.

#### De-recognition

When a component is replaced or restored the old component should be "de-recognised" (written off) to avoid double counting. Under the Code, de-recognition is required to ensure the asset carrying values are not materially overstated. To this end the

following principles will be applied when calculating de-recognition values:

#### • General Fund Assets

- The component does not need to have been separately identified under the above policy.
- All spending on assets valued at over £800,000 will be considered for de-recognition
- On assets valued at under £800,000, only capital spending greater than £160,000 (20%) will be considered for de-recognition
- On all assets, capital spending lower than £160,000 will be treated as an enhancement without any de-recognition.

#### • Determining De-Recognition Values

- De-recognition will be based on valuations of the replaced component provided by Property Services; or
- Where no valuations are readily available, replacement cost will be used, adjusted for appropriate levels of depreciation and impairment.

Note: all assets will be considered separately for an Impairment Review in accordance with the Code.

### 19. Provisions, Contingent Liabilities and Contingent Assets

#### Provisions

Provisions are made where an event has taken place that gives the Authority a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential, and a reliable estimate can be made of the amount of the obligation. For instance, the Authority may be involved in a court case that could eventually result in the making of a settlement or the payment of compensation.

Provisions are charged as an expense to the appropriate service line in the Comprehensive Income and Expenditure Statement in the year that the authority becomes aware of the obligation, and are measured at the best estimate at the balance sheet date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties.

When payments are eventually made, they are charged to the provision carried in the Balance Sheet.

Estimated settlements are reviewed at the end of each financial year – where it becomes less than probable that a transfer of economic benefits will now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service.

Where some or all of the payment required to settle a provision is expected to be recovered from another party (e.g. from an insurance claim), this is only recognised as income for the relevant service if it is virtually certain that reimbursement will be received if the authority settles the obligation.

#### Contingent Liabilities

A contingent liability arises where an event has taken place that gives the authority a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the authority. Contingent liabilities also arise in circumstances

where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably.

Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts.

### Contingent Assets

A contingent asset arises where an event has taken place that gives the authority a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the authority.

Contingent assets are not recognised in the Balance Sheet but disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential.

### 20. Reserves

Equate to the residual value of the Authority's assets after deducting all its liabilities. They are reported on the Balance Sheet under two categories;

#### Usable Reserves:-

The Authority sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by appropriating amounts out of the General Fund Balance in the Movement in Reserves Statement. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service in that year to score against the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement. The reserve is then appropriated back into the General Fund Balance in the Movement in Reserves Statement so that there is no net charge against council tax for the expenditure.

#### Unusable Reserves:-

Certain reserves do not represent usable resources for the Authority. They are of two kinds:

Those that hold unrealised gains and losses. Arising from changes in Asset or Liability valuation, where gains (losses) will only be released once the Asset (Liability) is disposed of.

- (A) Adjustment accounts that carry a balance reflecting the timing difference between income and expenditure as recognised under accounting standards and that required under statute.

These reserves, explained in the relevant *policies* and Statement notes, are:-

Revaluation Reserve [(A) *capital*]  
Deferred Capital Receipts Reserve [(B) *capital*]  
Capital Adjustment Account [(B) *capital*]  
Pensions Reserve [(B) *employees*]  
Accumulated Absences Account (B)  
*Financial Instrument* Adjustment Account (B)  
Collection Fund Adjustment Account (B)

### 21. Revenue Expenditure Funded from Capital under Statute

Expenditure incurred during the year that may be capitalised under statutory provisions but that does not result in the creation of a non-current asset has been charged as expenditure to the relevant service

in the Comprehensive Income and Expenditure Statement in the year.

Where the Authority has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer in the Movement in Reserves Statement from the General Fund Balance to the Capital Adjustment Account then reverses out the amounts charged so that there is no impact on the level of council tax.

### 22. VAT

VAT payable is included as an expense only to the extent that it is not recoverable from Her Majesty's Revenue and Customs. VAT receivable is excluded from income.

### 23. Heritage Assets

These are assets with historical, artistic, scientific, technological, geophysical or environmental qualities held and maintained for their contribution to knowledge and culture.

The Council holds a range of Heritage Assets;

Civic Regalia – comprises the various chains of office associated with the ceremonial functions of the Council and the office of Mayor (including deputies and consorts)  
Nicholson Collection – held on trust by the Council this collection is primarily on public display in the Nicolson Museum & Art Gallery within the Nicolson Institute in Leek.  
Civic Memorabilia – items, commemorative in nature, that have been donated to the Council.

Legal Documents – a number of historical legal documents.

Monuments, Memorials, Statues and Other Assets – the Council either owns or is custodian for a range items (e.g. fountains, wells etc.) considered significant to the heritage of the district.

Both the Civic Regalia and Nicholson collections are held on the Balance Sheet on the basis of Insurance Value and it is considered that they have an indefinite life and therefore Depreciation is not charged (Note – the Nicholson Collection is specifically maintained and preserved in its original condition).

In addition, both collections are annually reviewed in order to establish if carrying values remain current and if impairment is required, with a full revaluation undertaken within a maximum period of 10 years in any event.

For security reasons, the Council does not publicly reveal precise details of either its Civic Regalia or the Nicholson Collection.

Information on cost or value is not usually held on the remaining Heritage Assets and the Council considers that the cost of obtaining valuations tend not to be commensurate with the potential benefits to the users of the Statement of Accounts. Therefore these assets are rarely included on the face of the Balance Sheet (appearing instead as a Balance Sheet note). However, an annual review of such assets is undertaken to ensure that this assumption remains valid.

### 24. Accounting for Council Tax

The collection of Council Tax by the Council from Council Tax payers is shared proportionately amongst the Council and its major preceptors. Based on the precepts set in the budget each year, each preceptor's share is paid out on account

during the year. The difference between this precept amount and the position as at 31 March is held as a creditor or debtor on the Council's Balance Sheet.

The Council's own precept net of the distribution of the prior year surplus/ deficit is credited to the Comprehensive Income and Expenditure Statement along with the difference between the precept and the year end position, i.e. the current year surplus/ deficit. This current year surplus/ deficit is then required by regulation to be moved to the Collection Fund Adjustment Account via the Movement in Reserves Statement.

The Collection Fund shows the accrued Council Tax income for the year based on the year end position, the distribution of the prior year surplus/ deficit and the associated expenditure to the preceptors along with the allowable charges on the Collection Fund: Write offs of uncollectable amounts and the change in the impairment allowance.

## **25. Accounting for Non-Domestic Rates (NDR)**

The collection of Non-Domestic Rates by the Council from NDR payers is shared proportionately amongst the Council, its major preceptors and the Government. Based on the NNDR1 return to DCLG, which sets the precept for the year, each preceptor's share is paid out on account during the year. At the end of each financial year an NNDR3 return is completed that reports the actual amounts collectable. The difference between the NNDR1 precept amount and the NNDR3 balance as at 31 March is held as a creditor or debtor on the Council's Balance Sheet.

The Council's own precept from the NNDR1 net of the distribution of the prior year surplus/ deficit is credited to the Comprehensive Income and Expenditure Statement along with the difference between the NNDR1 and NNDR3 balance, i.e. the current year surplus/ deficit. This current year surplus/ deficit is then required by regulation to be moved to the Collection Fund Adjustment Account via the Movement in Reserves Statement.

The Collection Fund shows the accrued NDR income for the year based on the NNDR3, the distribution of the prior year surplus/ deficit and the associated expenditure to the preceptors and the Government along with the allowable charges on the Collection Fund: Cost of collection, Write offs of uncollectable amounts and the change in the impairment allowance. In addition, following the introduction of the Business Rates Retention Scheme from 1 April 2013, local authorities are required to make a provision for the proportionate share of the liability against successful appeals made against Non-domestic rates charged in the current and earlier financial years.

# Glossary of Financial Terms

## **Accounting Policies**

Accounting policies and estimation techniques are the principles, bases, conventions, rules and practices applied by the Council that specify how the effects of transactions and other events are to be reflected in its financial statement.

## **Accounting Period**

This is the length of time covered by the accounts. It is normally a period of 12 months commencing 1st April. The end of the accounting period is the Balance Sheet date.

## **Accruals**

The accruals basis of accounting requires the non-cash effects of transactions to be reflected in the financial statements for the accounting period in which they were earned or incurred, and not in the period in which any cash is received or paid.

## **Actuarial Gains and Losses**

For a defined benefit scheme, the changes in actuarial deficits or surpluses that arise because:

- Events have not coincided with the actuarial assumptions made for the last valuation; or
- The actuarial assumptions have changed.

## **Asset**

An asset is something that the Council owns that has a monetary value. Assets are either 'current' or 'fixed'. A current asset will be used by the end of the next financial year, whereas a fixed asset provides benefits for a period of more than one year.

## **Balance Sheet**

A snapshot of the overall financial position of the Council at the end of the financial year.

## **Balances**

Reserves held in Council funds at the end of the financial year.

## **Capital Adjustment Account**

It provides a balancing mechanism between the cost of fixed assets consumed and the capital financing set aside to pay for them. (Introduced by the 2007 SORP, it replaced the Capital Financing Account.)

## **Capital Charges**

The depreciation charge covering fixed assets used in the provision of services.

## **Capital Expenditure**

Spend on the acquisition of fixed assets or expenditure which adds to and does not merely maintain existing assets.

## **Capital Receipts**

Income received from the sale of capital assets, a specified proportion of which may be used to finance new capital expenditure and the remainder is set-aside and may only be used for paying off debt.

## **Carrying Value**

The value at which an asset or liability is held on the Balance Sheet.

## **Cash Flow Statement**

This statement summarises the inflows and outflows of cash arising from transactions with third parties for revenue and capital purposes.

## **Chartered Institute of Public Finance and Accountancy (CIPFA)**

The professional accountancy body concerned with local authorities and the public sector.

## **Collection Fund**

Fund indicating the level of Council Tax and Non-Domestic Rates received by the Council and the payments which are made from these funds including precepts to central government, other authorities and the Council's own demand.

## **Community Assets**

Assets which the Council intends to hold in perpetuity, that have no determinable useful life and that may have restrictions on their disposal. Examples of community assets are parks and historic buildings.

## **Consistency**

Accounting concept applied in the preparation of the accounts, ensuring that the accounting treatment of like items within a period and from one period to the next is the same.

## **Contingent Assets & Liabilities**

Possible economic benefit or payment obligation which may arise in the future but which cannot be determined in advance.

**Creditors (Payables)**

Amounts owed by the Council for goods and services, where payments have not been made at the end of the financial year.

**Current Assets**

Items that can be readily converted into cash.

**Current Liabilities**

Items that are due immediately or in the short-term.

**Debtors (Receivables)**

Amounts owed to the Council for goods and services, where the income has not been received at the end of the financial year.

**Depreciation**

Measure of the wearing out, consumption, or other reduction in the useful economic life of a fixed asset, whether arising from use over time or obsolescence through technological or other changes.

**Earmarked Reserves**

These are reserves set aside for a specific purpose or a particular service, or type of expenditure.

**Exceptional Items**

Material items which derive from events or transactions that fall within the ordinary activities of the authority and which need to be disclosed separately by virtue of their size or incidence to give fair presentation to the accounts.

**Extraordinary Items**

Material items, possessing a high degree of abnormality, which derive from events or transactions that fall outside the ordinary activities of the authority and which are not expected to recur. They do not include exceptional items nor do they include any prior period items merely because they relate to a prior period.

**Fair Value**

The fair value of an asset is the price at which it could be exchanged in an arm's-length transaction less, where applicable, any grants receivable towards the purchase or use of the asset.

**Fees and Charges**

Income arising from the provision of services.

**Finance Lease**

A lease that transfers substantially all of the risks and rewards of ownership of a fixed asset to the lessee from the lessor. Such a transfer of risks and rewards may be presumed to occur if at the inception of the lease the present value of the minimum lease payments, including any initial payment, amounts to substantially all of the fair value of the leased asset.

**Financial Reporting Standards (FRSs)**

Statements prepared by the Accounting Standards Committee. Many of the Financial Reporting Standards (FRSs) and the earlier Statements of Standard Accounting Practice (SSAPs) apply to local authorities and any departure from these must be disclosed in the published accounts.

**Financial Instrument**

These are contracts that give rise to a financial asset of one entity and a financial liability of another. Examples include trade payables and receivables, borrowings, investments, loans and bank deposits. It is only recently that financial instruments have been comprehensively covered by UK financial reporting standards.

**Financial Year**

A period of time to which a Statement of Accounts relates. The financial year of the Council runs from 1st April to 31st March.

**Fixed Assets**

Assets that yield benefits to the local authority and the services it provides for a period of more than one year.

**Formula Grant**

Annual non-specified grant funding provided by Central Government in the form of Revenue Support Grant and retained Business Rates (prior to 2013/14: Contributions from the Non-Domestic Rates Pool)

**General Fund (GF)**

The main revenue fund of a billing authority. Day-to-day spending on services is met from the fund.

**Going Concern**

The accounting concept that assumes the Council will remain in operational existence for the foreseeable future. This means in particular that the income & expenditure accounts and balance sheet assume no intention to curtail significantly the scale of operations.

**Government Grants**

Assistance by government and inter-government agencies and similar bodies, in the form of cash or transfer of assets to an authority in return for past or future compliance with certain conditions relating to the activities of the authority.

**Heritage Asset**

An asset with historical, artistic, scientific, technological, geophysical or environmental qualities that is held and maintained principally for its contribution to knowledge and culture.

**Impairment**

The writing down in the value of an asset, owing to a change in market value or use of resource.

**Income & Expenditure Account**

The Income & Expenditure Account summarises the resources that have been generated and consumed in providing services and managing the Council during the year.

**Infrastructure Assets**

Inalienable fixed assets, expenditure, which is recoverable only by continued use of the asset created. Examples of such assets are highways and footpaths.

**Intangible Assets**

Are non-financial fixed assets that do not have physical substance but are identifiable and are controlled by the authority through custom or legal rights. Examples of such assets are software licences.

**Investment Properties**

Interest in land and/or buildings in respect of which construction work and development have been completed and which is held for its investment potential with any rental income being negotiated at arm's length.

**Joint Venture**

A contractual agreement joining together two or more parties for the purpose of executing a particular business undertaking.

**Leasing**

Method of financing the provision of various capital assets, usually in the form of operating leases which tend not to provide for property in the asset to transfer to the authority.

**Liability**

A present obligation of the authority, settlement of which is expected to require the outflow of resources such as cash or the provision of a service.

**Long-Term Investments**

An investment intended to be held for the medium or long-term and will not be capable of realisation within a year of the balance sheet date.

**Long-term Debtors**

Monies due to the Council that are unlikely to be recovered within a 12-month period, for example mortgage debts.

**Minimum Revenue Provision (MRP)**

Minimum amount which must be charged to an authority's revenue account each year for the repayment of principal and set aside as a provision for credit liabilities.

**Non-Domestic Rate (NDR)**

Amounts payable to local authorities from non-domestic properties. From 01 April 2013 Central Government introduced the Business Rates Retention Scheme, under which Business Rates income is distributed amongst preceptors: 50% is paid to Central Government; 9% to the County Council; 1% to the Fire Authority; and 40% is retained by the Council. The multiplier continues to be set nationally.

**Net Book Value**

Amount at which fixed assets are included in the balance sheet, i.e., their historical cost or current value less the cumulative amounts provided for depreciation.

**Net Current Replacement Cost**

Cost of replacing or recreating the particular asset in its existing condition and in its existing use, i.e., the cost of its replacement or of the nearest equivalent asset, adjusted to reflect the current condition of the existing asset.

**Net Realisable Value**

Open market value of the asset in its existing use (or open market value in the case of non-operational assets), less the expenses to be incurred in realising the asset.

**New Homes Bonus**

A reward grant paid to Local Authorities based on the number of new homes built or brought back into occupation. A premium is paid for affordable homes included in these numbers.

**Non-Operational Assets**

Fixed assets held by a local authority but not directly occupied, used or consumed in the delivery of services. Examples are investment properties and assets that are surplus to requirements, pending sale or redevelopment.

**Operating Leases**

A lease other than a finance lease.

**Operational Assets**

Tangible fixed assets held and occupied, used or consumed by the local authority in the direct delivery of those services for which it has either a statutory or discretionary responsibility.

**Post Balance Sheet Events**

Events, both favourable and unfavourable, which occur between the balance sheet date and the date on which the Statement of Accounts is signed by the responsible financial officer.

**Precept**

Demands made upon the collection fund by Central Government and other authorities (Staffordshire County Council, Staffordshire Fire & Rescue Authority, Staffordshire Police and Town & Parish Councils) for the services they provide.

**Provisions**

Amounts set aside to meet liabilities or losses which are likely to be incurred but where the amount remains uncertain.

**Prudence**

Accounting concept that revenue is not anticipated, but is recognised only when it is realised in the form of cash or other assets; the ultimate cash realisation of which can be assessed with reasonable certainty.

**Prudential Framework**

The Prudential Framework replaced the credit approval mechanism previously used by central government to control borrowing for capital expenditure. Local authorities are now allowed to determine their own capital programmes according to prudent assessments of affordability. Authorities must set their spending plans in accordance with the CIPFA Prudential Code.

**Reserves**

Sums set aside to meet future expenditure on specific purposes.

**Revaluation Reserve**

A capital reserve that records net gains (if any) from revaluations of assets made after 1<sup>st</sup> April 2007. (Introduced by the 2007 SORP, it replaced the Fixed Asset Restatement Account.)

**Revenue Contributions**

Method of financing capital expenditure directly from revenue. Now usually referred to as Capital Expenditure Charged to Revenue Account (CERA).

**Revenue Expenditure**

Expenditure on the day-to-day running of the Council, including employee costs, running expenses and capital financing costs.

**Revenue Expenditure Funded from Capital Resources Under Statute (REFCUS)**

Expenditure of a capital nature for which there is no tangible asset acquired by the Council. This would include capital grants or renovation grants to private persons.

**Revenue Support Grant (RSG)**

Grant paid to local authorities by Central Government to help finance its general expenditure, becoming less significant as its level is reduced as part of the Government austerity programme.

**Section 106 (S106)**

This section of the Town and Country Planning Act 1990 enables legal agreements between planning authorities and a developer where on being granted a planning application the latter may be obliged to provide additional funding for specified services.

**Service Reporting Code of Practice (SeRCOP)**

Sets out proper practice with regard to consistent financial reporting below the Statement of Accounts level.

**Short-term Investments**

An investment that is capable of realisation within a year of the balance sheet date.

**Soft Loan**

Loans made for policy reasons rather than as financial instruments. Commonly, made to local and voluntary sector bodies that undertake activities considered beneficial to the community. They may be interest free or below prevailing market rates.

**Total Cost**

The total cost of a service or activity includes all costs which relate to the provision of the service (directly or bought in) or the undertaking of the activity. Gross total costs includes employee costs, expenditure relating to premises and transport, supplies and services, third party payments, transfer payments, support services and capital charges. This includes an appropriate share of all support services and overheads, which need to be apportioned in accordance with CIPFA's Best Value Accounting Code of Practice.

**Usable Capital Receipts Reserve**

Distinguishes the amounts in the reserve from any capital receipts that have been posted to the Capital Adjustment Account to reduce the Authority's underlying requirement to borrow.

**Useful Life**

Period over which the local authority will derive benefits from the use of a fixed asset.

## **INDEPENDENT AUDITOR'S REPORT TO THE MEMBERS OF STAFFORDSHIRE MOORLANDS DISTRICT COUNCIL**

We have audited the financial statements of Staffordshire Moorlands District Council for the year ended 31 March 2015 under the Audit Commission Act 1998. The financial statements comprise the Movement in Reserves Statement, the Comprehensive Income and Expenditure Statement, the Balance Sheet, the Cash Flow Statement, the Collection Fund Account, the related notes, and Accounting Policies. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2014/15.

This report is made solely to the members of Staffordshire Moorlands District Council, as a body, in accordance with Part II of the Audit Commission Act 1998 and as set out in paragraph 48 of the Statement of Responsibilities of Auditors and Audited Bodies published by the Audit Commission in March 2010. Our audit work has been undertaken so that we might state to the members those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Authority and the Authority's members as a body, for our audit work, for this report, or for the opinions we have formed.

### **Respective responsibilities of the Executive Director & Chief Finance Officer and auditor**

As explained more fully in the Statement of the Executive Director & Chief Finance Officer Responsibilities, the Executive Director & Chief Finance Officer is responsible for the preparation of the Statement of Accounts, which includes the financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2014/15, and for being satisfied that they give a true and fair view. Our responsibility is to audit and express an opinion on the financial statements in accordance with applicable law and International Standards on Auditing (UK and Ireland). Those standards also require us to comply with the Auditing Practices Board's Ethical Standards for Auditors.

### **Scope of the audit of the financial statements**

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of: whether the accounting policies are appropriate to the Authority's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Executive Director & Chief Finance Officer; and the overall presentation of the financial statements. In addition, we read all the financial and non-financial information in the Foreword by the Executive Director to identify material inconsistencies with the audited financial statements and to identify any information that is apparently materially incorrect based on, or materially inconsistent with, the knowledge acquired by us in the course of performing the audit. If we become aware of any apparent material misstatements or inconsistencies we consider the implications for our report.

### **Opinion on financial statements**

In our opinion the financial statements:

- give a true and fair view of the financial position of Staffordshire Moorlands District Council as at 31 March 2015 and of its expenditure and income for the year then ended; and
- have been properly prepared in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2014/15 and applicable law.



## **Opinion on other matters**

In our opinion, the information given in the explanatory foreword for the financial year for which the financial statements are prepared is consistent with the financial statements.

## **Matters on which we report by exception**

We are required to report to you if:

- in our opinion the annual governance statement does not reflect compliance with 'Delivering Good Governance in Local Government: a Framework' published by CIPFA/SOLACE in June 2007; or
- we issue a report in the public interest under section 8 of the Audit Commission Act 1998; or
- we designate under section 11 of the Audit Commission Act 1998 a recommendation as one that requires the Authority to consider it at a public meeting and to decide what action to take in response; or
- we exercise any other special powers of the auditor under the Audit Commission Act 1998.

We have nothing to report in these respects.

## **Conclusion on the Authority's arrangements for securing economy, efficiency and effectiveness in the use of resources**

### ***Respective responsibilities of the Authority and the auditor***

The Authority is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

We are required under Section 5 of the Audit Commission Act 1998 to satisfy ourselves that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the Audit Commission requires us to report to you our conclusion relating to proper arrangements, having regard to relevant criteria specified by the Audit Commission in October 2014.

We report if significant matters have come to our attention which prevent us from concluding that the Authority has put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources. We are not required to consider, nor have we considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

### ***Scope of the review of arrangements for securing economy, efficiency and effectiveness in the use of resources***

We have undertaken our review in accordance with the Code of Audit Practice, having regard to the guidance on the specified criteria, published by the Audit Commission in October 2014, as to whether the Authority has proper arrangements for:

- securing financial resilience; and
- challenging how it secures economy, efficiency and effectiveness.

The Audit Commission has determined these two criteria as those necessary for us to consider under the Code of Audit Practice in satisfying ourselves whether the Authority put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2015.

We planned our work in accordance with the Code of Audit Practice. Based on our risk assessment, we undertook such work as we considered necessary to form a view on whether, in all significant respects, the Authority had put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources.

### ***Conclusion***

On the basis of our work, having regard to the guidance on the specified criteria published by the Audit Commission in October 2014, we are satisfied that, in all significant respects, Staffordshire Moorlands District Council put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2015.

### **Certificate**

We certify that we have completed the audit of the financial statements of Staffordshire Moorlands District Council in accordance with the requirements of the Audit Commission Act 1998 and the Code of Audit Practice issued by the Audit Commission.

Phil Jones  
for and on behalf of Grant Thornton UK LLP, Appointed Auditor

Colmore Plaza 20 Colmore Circus Birmingham West Midlands B4 6AT  
29 September 2015